

**WEBB COUNTY-CITY OF LAREDO
REGIONAL MOBILITY AUTHORITY
POLICY CODE**

REVISED SEPTEMBER 23, 2025

WEBB COUNTY-CITY OF LAREDO RMA POLICY CODE

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Chapter 1: GOVERNANCE (BYLAWS)

The mission of the Webb County-City of Laredo Regional Mobility Authority (the “WC-CL RMA”) is to assist the establishment of a comprehensive transportation system to directly benefit the traveling public within Webb County-City of Laredo region through the development of additional transportation alternatives within the region.

Article I. WEBB COUNTY-CITY OF LAREDO REGIONAL MOBILITY AUTHORITY

These Bylaws are made and adopted for the regulation of the affairs and the performance of the functions of the WC-CL RMA, a regional mobility authority authorized and existing pursuant to Chapter 370 of the Texas Transportation Code, as may be amended from time to time (the “RMA Act”), as well as rules adopted by the Texas Department of Transportation (“TXDOT”), as may be amended from time to time, concerning the operation of regional mobility authorities, located at Title 43 Texas Administrative Code, Rule 26.01, *et seq.* (the “RMA Rules”).

- a. The WC-CL RMA was created pursuant to Texas Transportation Commission (the “Commission”) Minutes Order Number 113851 dated February 27, 2014.
- b. The WC-CL RMA is a political subdivision of the State of Texas.

Article II. PRINCIPAL OFFICE

The principal office of the WC-CL RMA shall be c/o JCA Law, PLLC, 216 W. Village Blvd, Suite 202, Laredo, Webb County, Texas.

Article III. GENERAL POWERS

The activities, property, and affairs of the WC-CL RMA will be managed by its Board of Directors (the “Board”). The general powers of the WC-CL RMA shall be as permitted by the Constitution and statutes of the State of Texas, included but not limited to the RMA Act, the RMA Rules, and these Bylaws, each as may be amended from time to time.

Article IV. INITIAL BOARD OF DIRECTORS

- A. The initial Board of the WC-CL RMA shall be composed of nine (9) Directors, appointed as follows:
 1. The Governor shall appoint one (1) Director, who shall serve as the presiding officer of the Board. The Governor’s Appointee must be a resident of Webb County.
 2. The Commissioners Court of Webb County shall appoint four (4) Directors, each for two (2)-year terms.

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- a) To stagger the replacement of Directors, the initial County Directors shall draw for terms, two of the initial County appointees shall serve for one (1) year terms and two of the initial County appointees shall serve for two (2) year terms.
- 3. The City of Laredo shall appoint four (4) Directors, each for two (2)-year terms.
 - a) To stagger the replacement of Directors, the initial City Directors shall draw for terms, two of the initial City appointees shall serve for one (1) year terms and two of the initial City appointees shall serve for two (2) year terms.
- B. The terms of the initial Directors of the WC-CL RMA shall begin from the date the board is established through February 1 of the year in which the term of each initial Director expires.
- C. Directors may be reappointed at the discretion of the entity which appointed them.
- D. Each initial Director shall serve until his or her successor has been duly appointed and qualified or until his or her death, resignation, or removal from office in accordance with these Bylaws.
- E. Directors may be reappointed at the discretion of the entity which appointed them.

Article V. SUBSEQUENT DIRECTORS

- A. When the term of an initial Director of the WC-CL RMA expires, and thereafter, when the term of each Director subsequently appointed expires, the entity that appointed the Director whose term is expiring shall appoint a successor to that Director.
- B. Subject to Article VII of these Bylaws, each successor to an initial Director, and each Director thereafter appointed, shall be appointed for a two (2)-year term commencing on February 2 of the year of appointment and expiring on February 1 two (2) years later. Each Director shall serve until his or her successor has been duly appointed and qualified or until his or her death, resignation, or removal from office in accordance with these Bylaws or provisions of state law.
- C. Upon the admission of a new entity to the WC-CL RMA, the number of Directors may be increased in accordance with any then-applicable laws and regulations.
- D. In the event that the addition or withdrawal of an entity to the WC-CL RMA, or subsequent appointment of a Director pursuant to subsection (c) above, results in an even number of directors on the Board, the Governor shall appoint an additional director.
- E. Directors qualified to serve under applicable law and these Bylaws may be reappointed following the expiration of their terms. Except as otherwise provided by applicable law, there is no limitation on the number of terms a Director may serve.

Article VI. QUALIFICATIONS OF DIRECTORS

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- A. All Directors will have and maintain the qualifications set forth in this Article VI and in the RMA Act or RMA Rules.
- B. All Directors shall be appointed without regard to disability, sex, religion, age, or national origin.
- C. Each Director appointed by the County must be a resident of Webb County at the time of his or her appointment.
- D. Each Director appointed by the City must be a resident of the City of Laredo at the time of his or her appointment.
- D. An elected official is not eligible to serve as a Director.
- E. An employee of a city, county, or other governmental entity located wholly or partly within the boundaries of the WC-CL RMA is not eligible to serve as a Director. An employee of TxDOT is not eligible to serve as a Director.
- F. A person who is an officer, employee, or paid consultant of a Texas trade association in the field of road construction or maintenance, public transportation or aviation, or whose spouse is an officer, manager, or paid consultant of a Texas trade association in the aforementioned fields, is not eligible to serve as a Director or as the WC-CL RMA's Executive Director.
- G. A person who owns an interest in real property that will be acquired for a WC-CL RMA project is not eligible to serve as a Director, if it is known at the time of the person's proposed appointment that the property will be so acquired.
- H. A person is not eligible to serve as a Director or as the WC-CL RMA's Executive Director if the person or the person's spouse:
 - 1. is employed by or participates in the management of a business entity or other organization, other than a governmental entity, that is regulated by or receives money from TxDOT, the WC-CL RMA, the City of Laredo, or Webb County, unless the Commission approves an exception;
 - 2. owns or controls, directly or indirectly, more than a ten (10) percent interest in a business entity or other organization that is regulated by or receives money from TxDOT, the WC-CL RMA, the City of Laredo, or Webb County, other than compensation for acquisition of highway right-of-way;
 - 3. uses or receives a substantial amount of tangible goods, services, or money from TxDOT or the WC-CL RMA;
 - 4. is an officer, employee, or paid consultant of a Texas trade association in the field of road construction or maintenance, public transportation, or aviation; or
 - 5. is required to register as a lobbyist under Chapter 305, Government Code, because of the person's activities for compensation on behalf of a profession related to the operation of TxDOT, the WC-CL RMA, the City of Laredo, or Webb County.

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- I. A person is not ineligible to serve as a Director or Executive Director of the WC-CL RMA if the person has received funds from TxDOT for acquisition of highway right-of-way, unless the acquisition was for a project of the Authority.
- J. All Directors shall annually certify to the Secretary of the Board that he or she is qualified to serve as a Director of the WC-CL RMA, pursuant to and in accordance with these bylaws, the RMA Act, and the RMA Rules, as may be amended. Such certification shall be made in a form as provided by the Authority; provided, however, that the submission to the Secretary of any similar certifications required by the State of Texas shall satisfy this requirement.
- K. It is also strongly recommended that WC-CL RMA Directors possess the following characteristics:
 - 1. Significant financial expertise;
 - 2. Experience in business;
 - 3. Educational achievement;
 - 4. Moral and Ethical Character;
 - 5. Integrity;
 - 6. Transportation knowledge;
 - 7. Availability (an appointment will require a significant commitment of time) and;
 - 8. Strong desire for public service.

Article VII. VACANCIES, RESIGNATION, AND REMOVAL OF DIRECTORS

- A. Vacancy. A vacancy on the Board shall be filled promptly by the entity that made the appointment. Any Director appointment to fill a vacancy shall be appointed only for the period remaining in the unexpired term. However, reappointment to a full term is permitted thereafter.
- B. Resignation. A Director may resign at any time upon giving written notice to the WC-CL RMA and the entity that appointed that Director.
- C. Removal. A Director may be removed from the Board if the Director does not possess at the time the Director is appointed, or does not maintain such qualifications as required by the RMA Act, the RMA Rules, or these Bylaws. In addition, a Director who cannot discharge the Director's duties for a substantial portion of the term for which he or she is appointed because of illness or disability, or a Director who, without an excuse approved by a vote of the Board, is absent from more than half of the regularly scheduled Board meetings during a given calendar year or three regularly scheduled Board meetings in a row, may be removed. If the Executive Director of the WC-CL RMA knows that a potential ground for removal of a Director exists, the Executive Director shall notify the Chair and

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Vice-Chair such potential grounds for removal. The Chair then shall notify the entity that appointed such Director of potential ground for removal in writing. Additionally, the Webb County Commissioners Court (or the Commissioners Court of another county appointing a Director) or the Laredo City Council, may respectively remove a Director appointed by that entity for just cause pursuant to state law. A Director shall be removed only after receiving written notice of such removal from the appointing entity.

Article VIII. COMPENSATION OF DIRECTORS

Directors shall serve without compensation, but will be reimbursed for their actual expenses of attending each meeting of the Board and for such other expenses as may be reasonably incurred in their carrying out the duties and functions of a Director of the Board.

Article IX. CONFLICT OF INTEREST; ETHICS AND COMPLIANCE

A. A Director or employee of the WC-CL RMA shall not:

1. accept or solicit any gift, favor, or service that might reasonably tend to influence that Director or employee in the discharge of official duties on behalf of the WC-CL RMA or that the Director or employee knows or should know is being offered with the intent to influence the Director's or employee's official conduct;
2. accept other employment or engage in a business or professional activity that the Director or employee might reasonably expect would require or induce the Director or employee to disclose confidential information acquired by reason of the official position;
3. accept other employment or compensation that could reasonably be expected to impair the Director's or employee's independence of judgment in the performance of the Director's or employee's official duties;
4. make personal investments, including investments of a spouse, that could reasonably be expected to create a substantial conflict between the Director's or employee's private interest and the interest of the WC-CL RMA or that could impair the ability of the Director or employee to make independent decisions;
5. intentionally or knowingly solicit, accept, or agree to accept any benefit for having exercised the Director's or employee's official powers or performed the Director's or employee's official duties in favor of another;
6. have a personal interest in an agreement executed by the WC-CL RMA; or
7. contract with the WC-CL RMA or be directly or indirectly interested in a contract with the Authority or the sale of property to the WC-CL RMA.

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- B. Directors shall familiarize themselves and comply with all applicable laws regarding conflicts of interest, including Chapters 171 or 176 of the Texas Local Government Code and any conflict of interest policy adopted by the Board.
- C. The Authority shall adopt a written internal compliance and ethics program within the first anniversary of its creation. The ethics and compliance program shall:
 - 1. Be designed to detect and prevent violations of the law, including regulations, and ethical standards applicable to the entity or its officers or employees; and
 - 2. Provide that:
 - a) High-level personnel are responsible for oversight of compliance with the program's standards and procedures;
 - b) Reasonable steps are being taken to achieve compliance by using monitoring and auditing systems reasonably designed to detect noncompliance and providing and publicizing a system for reporting noncompliance without fear of retaliation;
 - c) Consistent enforcement of compliance standards and procedures is administered through appropriate disciplinary mechanisms;
 - d) Reasonable steps are taken to respond appropriately to detected offenses and to prevent future offenses; and
 - e) A written code of conduct for employees is adopted to address record retention, fraud, equal opportunity employment, sexual harassment and misconduct, conflicts of interest, personal use of Authority property, and gifts and honoraria.

Article X. ADDITIONAL OBLIGATIONS OF DIRECTORS

Directors shall comply with additional requirements provided by the RMA Act and RMA Rules, including:

- a. The requirement to file an annual personal financial statement with the Texas Ethics Commission as provided by §370.2521 of the RMA Act;
- b. The requirement to complete training on the RMA's responsibilities under the Open Meetings Act and the Public Information Act as provided by §§551.005 and 552.012 of the Texas Government Code;
- c. The nepotism laws under Chapter 573, Texas Government Code;
- d. The WCCL-RMA Ethics and Compliance Program as adopted by the Board under Title 43 of the Texas Administrative Code, Rule 10.51;

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- e. Adopt policies and procedures governing the procurement of goods and services on behalf of the RMA; and
- f. Adopt resolutions necessary for conducting the business of the RMA and providing the Executive Director directives.

Article XI. MEETING OF THE BOARD

- A. Regular Meetings. All regular meetings of the Board shall be held in the City of Laredo, at a specific site, date, and time to be determined by the Chair. The Board shall have no less than four (4) regular meetings per calendar year. The Chair may postpone any regular meeting if it is determined that such meeting is unnecessary or that a quorum will not be achieved.
- B. Special Meetings. Special meetings and emergency meetings of the Board may be called, upon compliance with all applicable notice requirements, at any time by the Chair or at the request of any three (3) Directors. Special meetings and emergency meetings shall be held at such time and place as is specified by the Chair, if the Chair calls the meeting, or by the three (3) Directors, if they call the meeting.
- C. Agendas. The Chair shall set the agendas for meetings of the Board, except that agenda items called for by three (3) Directors must be added to any agenda. Agendas of meetings called by three (3) Directors, and not by the Chairman, shall be set by those three (3) Directors, with additional agenda items added if requested by any three (3) Directors.
- D. Meetings by Telephone. Pursuant to and in accordance with the RMA Act, the Board, committees of the Board, staff, or any combination thereof, may participate in and hold open or closed meetings by means of teleconference or other electronic communications equipment by which all persons participating in the meeting can communicate with each other and at which public participation is permitted by a speaker telephone or other electronic communications equipment at a conference room of the Authority or other facility in a county of the WC-CL RMA that is accessible to the public. Such meetings are subject to the notice requirements set forth in §§551.125(c) – (f) of the Texas Open Meetings Act, however they are not subject to the additional requirements of §§551.125(b) of the Act. The notice must state the location where members of the public can attend to hear those portions of the meeting open to the public. Participation in a meeting pursuant to this Article XI constitutes being present in person at such meeting, except that a Director will not be considered in attendance when the Director appears at such a meeting for the express purpose of objecting to the transaction of any business on the ground that the meeting is not lawfully called or convened as generally provided under Article XI(E) of these Bylaws. Each part of a meeting conducted by telephone conference call or other electronic means that by law must be open to the public shall be accessible to the public at the location specified in the notice and shall be tape-recorded and documented by written minutes. On conclusion of the meeting, the tape recording and the written minutes of the meeting shall be made available to the public within a reasonable period of time.
- E. Procedure: All meetings of the Board and its committees shall be conducted generally in accordance with Robert's Rules of Order pursuant to statutorily proper notice of meeting

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posted as provided by law. The Chair at any time may change the order of items to be considered from that set forth in the notice of meeting, provided that all agenda items that require a vote by the Board shall be considered at the meeting for which they have been posted. To the extent procedures prescribed by applicable statutes, the RMA Rules or these Bylaws conflict with Robert's Rules of Order, the statutes, the RMA Rules, or these Bylaws shall govern.

Article XII. VOTING; QUORUM

- A. Voting. Each Director, including the Chairman, has equal voting status and may vote on WC-CL RMA matters.
- B. Quorum. A majority of the Directors constitutes a quorum, and the vote of a majority of the Directors present at a meeting at which a quorum is present will be necessary for any action to be taken by the Board. No vacancy in the membership of the Board will impair the right of a quorum to exercise all of the rights and to perform all of the duties of the Board. Therefore, if a vacancy occurs, a majority of the Directors then serving in office will constitute a quorum.

Article XIII. COMMITTEES

- A. Executive Committee. The WC-CL RMA shall establish an Executive Committee, consisting of the officers of the Authority as identified in Article XV, and such other members as the Chair may direct. Meetings of the Executive Committee shall be conducted on no less than three (3) days notice to the Executive Committee members. A majority of the members of the Executive Committee constitutes a quorum of the Committee, and the vote of a majority of the members present at a meeting at which a quorum is present will be necessary for any action taken by the Executive Committee. Minutes shall be kept of all meetings of the Executive Committee.
- B. Ad Hoc and Standing Committees. The Chair at any time may designate from among the Directors or non-Directors to one (1) or more ad hoc or standing committees, each of which shall be comprised of three (3) or more Directors or non-Directors, and may designate one (1) or more Directors or non-Directors as alternate members of such committees, who may, subject to any limitations imposed by the Chair, replace absent or disqualified members at any meeting of that committee. The Chair serves as an ex-officio member of each committee.
- C. Authority of Committees. If approved by resolution and passed by a majority vote of the Board, a committee shall have and may exercise all of the authority of the Board, to the extent provided in such resolution and subject to the limitations imposed by applicable law; provided that no Committee shall be authorized to enter into or approve any contract, nor authorize the expenditure of funds on behalf of the WC-CL RMA. All contracts and expenditures of the WC-CL RMA shall be made by the Board of Directors.
- D. Committee Members. The Board Chair shall appoint the chair of each committee, as well as Directors or non-Directors to fill any vacancies in the membership of the committees. At the

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next regular meeting of the Board following the Chair's formation of a committee, the Chair shall deliver to the Directors and the Secretary a written description of the committee, including (a) the name of the committee, (b) whether it is an ad hoc or standing committee, (c) its assigned function(s) and/or task(s), (d) whether it is intended to have a continuing existence or to dissolve upon the completion of a specified task and/or the occurrence of certain events, (e) the Directors or non-Directors designated as members and alternate members to the committee, and its Chair, and (f) such other information as requested by any Director. The Secretary shall enter such written description into the official records of the WC-CL RMA. The Chair shall provide a written description of any subsequent changes to the name, function, task, term, or composition of any committee in accordance with the procedure described in the preceding two sentences. A committee also may be formed by a majority vote of the Board, which vote (and not the Chair acting independently) also shall specify the committee's chairman and provide the descriptive information otherwise furnished by the Chair in accordance with the preceding three sentences.

- E. Committee Meetings. A meeting of any committee formed pursuant to this Article XIII may be called by the Chair, the Chair of the applicable committee, or by any two members of the committee. All committees comprised of a quorum of the Board shall keep regular minutes of their proceedings and report to the Board as required. The designation of a committee of the Board and the delegation thereto of authority shall not operate to relieve the Board, any Director, or any non-Director of any responsibility imposed upon the Board or the individual Director by law. To the extent applicable, the provisions of these Bylaws relating to meetings, quorums, meetings by telephone, and procedure shall govern the meetings of the Board's committees.

Article XIV. NOTICE OF MEETINGS; WAIVER OF NOTICE; ATTENDANCE AS WAIVER

- A. Notice of Meetings. Notice of each meeting of the Board shall be posted in accordance with the Texas Open Meetings Act and notice of each meeting of the Board shall be sent by mail, electronic mail, or facsimile to all Directors entitled to vote at such meeting. If sent by mail, such notice will be deemed delivered when it is deposited in the United States mail with sufficient postage prepaid. If sent by electronic mail or facsimile, the notice will be deemed delivered when transmitted properly to the correct email address or number. Such notice of meetings also may be given by telephone, provided that any of the Chairman, Executive Director, Secretary, or their designee speaks personally to the applicable Director to give such notice.
- B. Waiver of Notice. Whenever any notice is required to be given to any Director by statute or by these bylaws, a written waiver of such notice signed by the person or persons entitled to such notice, whether before or after the time required for such notice, shall be deemed equivalent to the giving of such notice.
- C. Attendance as Waiver. Attendance of a Director at a meeting of the Board or a committee thereof will constitute a waiver of notice of such meeting, except that a Director will not be considered in attendance when the Director appears at such a meeting for the express purpose

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of objecting to the transaction of any business on the ground that the meeting is not lawfully called or convened.

Article XV. OFFICERS OF THE BOARD; ELECTION AND TERM OF OFFICERS; REMOVAL AND VACANCIES

- A. The officers of the Authority shall consist of a Chair, a Vice-Chair, a Secretary, and a Treasurer. The offices of Secretary and Treasurer may be held simultaneously by the same Director. The Directors elected as officers shall not be compensated for their service as officers. However, officers shall be reimbursed for all expenses incurred in conducting proper WC-CL RMA business and for travel expenses incurred in the performance of their duties.
- B. Election and Term of Office. Except for the office of Chair, which is filled by the Governor's appointment, officers will be elected by the Board for a term of one (1) year, subject to Article XV(C) of these Bylaws. The election of officers to succeed officers whose terms have expired shall be by a vote of the Directors of the WC-CL RMA at the first meeting of the Authority held after February 1 of each year or at such other meeting as the Board determines.
- C. Removal and Vacancies of Officers. Each officer shall hold office until a successor is chosen and qualified, or until the officer's death, resignation, or removal, or, in the case of a Director serving as an officer, until such officer ceases to serve as a Director. Any officer, except the Chair, may resign at any time upon giving written notice to the Board. The Chair may resign at any time upon giving written notice to the Board and the Governor. Any officer except the Chair may be removed from service as an officer at any time, with or without cause, by the affirmative vote of a majority of the Directors of the WC-CL RMA. The Directors of the WC-CL RMA may at any meeting vote to fill any vacated officer position except the Chair position due to an event described in this Article XV for the remainder of the unexpired term.
- D. Board Chair. The Board Chair is appointed by the Governor and is a Director of the Authority. The Chairman shall appoint all committees of the Board as specified in these Bylaws (except as otherwise provided in Article XIII of these Bylaws), call all regular meetings of the Board, and preside at and set the agendas for all meetings of the Board (except as provided in the concluding sentence of Article XI(C) of these Bylaws). The Chair shall further review and approve all requests for reimbursement of expenses sought by the Executive Director. The Chair will be the sole spokesperson on behalf of the WC-CL RMA and any other director(s) as authorized by the Chair.
- E. Vice Chair. The Vice Chair must be a Director of the WC-CL RMA. During the absence or disability of the Chair, upon the Chair's death (and pending the Governor's appointment of a successor new Chair), or upon the Chair's request, the Vice Chair shall perform the duties and exercise the authority and powers of the Chair.
- F. Secretary. The Secretary need not be a Director of the WC-CL RMA, The Secretary shall:
 - 1. keep true and complete records of all proceedings of the Directors in books provided for that purpose and shall assemble, index, maintain, and keep up-to-date a book of all of the policies adopted by the WC-CL RMA;

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2. attend to the giving and serving of all notices of meetings of the Board and its committees and such other notices as are required by the office of Secretary and as may be directed by the RMA Act, any trust indenture binding on the WC-CL RMA, Directors of the WC-CL RMA, or the Executive Director;
3. seal with the official seal of the WC-CL RMA (if any) and attest all documents, including trust agreements, bonds, and other obligations of the WC-CL RMA that require the official seal of the WC-CL RMA to be impressed thereon;
4. execute, attest, and verify signatures on all contracts in which the total consideration equals or exceeds an amount established in resolutions of the Board, contracts conveying property of the Authority, and other agreements binding on the Authority which by law or Board resolution require attestation;
5. certify resolutions of the Board and any committee thereof;
6. maintain custody of the corporate seal, minute books, accounts, and all other official documents and records, files and contracts that are not specifically entrusted to some other officer or depository; and
7. hold such administrative offices and perform such other duties as the Directors or the Executive Director shall require.

G. Treasurer. The Treasurer need not be a Director of the Authority. The Treasurer shall:

1. execute all requisitions to the applicable bond trustee for withdrawals from the construction fund, unless the Board designates a different officer, Director, or employee of the WC-CL RMA to execute any or all of such requisitions;
2. execute, and if necessary attest, any other documents or certificates required to be executed and attested by the Treasurer under the terms of any trust agreement or supplemental trust agreement entered into by the WC-CL RMA;
3. maintain custody of the WC-CL RMA's funds and securities and keep a full and accurate account of all receipts and disbursements, and endorse, or cause to be endorsed, in the name of the WC-CL RMA and deposit, or cause to be deposited, all funds in such bank or banks as may be designated by the WC-CL RMA as depositories;
4. render to the Directors at such times as may be required an account of all financial transactions coming under the scope of the Treasurer's authority;
5. give a good and sufficient bond, to be approved by the WC-CL RMA, in such an amount as may be fixed by the WC-CL RMA;
6. invest such of the Authority's funds as directed by resolution of the Board, subject to the restrictions of any trust agreement entered into by the WC-CL RMA; and

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7. hold such administrative offices and perform such other duties as the Directors of the WC-CL RMA or the Executive Director shall require. If, and to the extent that, the duties or responsibilities of the Treasurer and those of any administrator conflict and are vested in different persons, the conflicting duties and responsibilities shall be deemed vested in the Treasurer.

Article XVI. WEBB COUNTY-LAREDO RMA STAFF AND ADMINISTRATORS

- A. Administrators. The chief administrator of the Authority shall be the Executive Director. Other administrators may be appointed by the Executive Director with the consent of the Board. All such administrators, except for the Executive Director, shall perform such duties and have such powers as may be assigned to them by the Executive Director or as set forth in Board Resolutions. Any administrator may be removed, with or without cause, at any time by the Executive Director. All administrators will be reimbursed for expenses incurred in performance of their duties as approved by the Executive Director and the Executive Director's expense reimbursements shall be approved by the Executive Committee.
- B. Executive Director. The Executive Director shall be selected by the Board and shall serve at the pleasure of the Board, performing all duties assigned by the Board and implementing all resolutions adopted by the Board.
 1. The Executive Director's duties shall include, but not be limited to, the following functions:
 - a. shall be responsible for general management, hiring and termination of employees, and day-to-day operations of the WC-CL RMA;
 - b. shall be responsible for preparing a draft of the Strategic Plan for the WC-CL RMA's operations as described in Article XVIII of these Bylaws;
 - c. shall be responsible for preparing a draft of the WC-CL RMA's written Annual Report, as described in Article XVIII of these Bylaws;
 - d. at the invitation of the Webb County Commissioners Court or of the Laredo City Council, shall appear, with representatives of the Board, before the inviting body to present the WC-CL RMA's Annual Report and respond to questions and receive comments regarding the Report or the WC-CL RMA's operations;
 - e. may execute inter-agency and interlocal contracts and service contracts approved by the Board;
 - f. may execute contracts, contract supplements, contract change orders, and purchase orders not exceeding amounts established in Resolutions of the Board; and

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- g. shall have such obligations and authority as may be described in one or more Resolutions enacted from time to time by the Board.

The Executive Director may delegate the foregoing duties and responsibilities as the Executive Director deems appropriate; provided such delegation does not conflict with applicable law or any express direction of the Board.

- C. Interim Executive Director. The Board may designate an Interim Executive Director to perform the duties of the Executive Director during such times as the position of Executive Director is vacant. The Interim Executive Director need not be an employee of the WC-CL RMA.

Article XVII. INDEMNIFICATION

- A. Indemnification. Any person made a party to or involved in any litigation, including any civil, criminal or administrative action, suit or proceeding, by reason of the fact that such person is or was a Director, officer, or administrator of the WC-CL RMA or by reason of such person's alleged negligence or misconduct in the performance of his or her duties as such Director, officer, or administrator shall be indemnified by the WC-CL RMA, to the extent funds are lawfully available and subject to any other limitations that exist by law against liability and the reasonable expenses, including attorneys' fees, actually and necessarily incurred by him or her in connection with any action therein, except in relation to matters as to which it is adjudged that such Director, officer, or administrator is liable for gross negligence or willful misconduct in the performance of his or her duties.
- B. Exception. In the event of a conviction for an offense involving the conduct for which the Director, officer, or administrator was indemnified, the officer, Director, or administrator shall be liable to the WC-CL RMA for the amount of indemnification paid, with interest at the legal rate for interest on a judgment from the date the indemnification was paid, as provided by §370.258 of the RMA Act. A conviction or judgment entered in connection with a compromise or settlement of any such litigation shall not by itself be deemed to constitute an adjudication of liability for such gross negligence or willful misconduct.
- C. Right to be Paid. The right to indemnification will include the right to be paid by the WC-CL RMA for expenses incurred in defending a proceeding in advance of its final disposition in the manner and to the extent permitted by the Board in its sole discretion. In addition to the indemnification described above that the WC-CL RMA shall provide a Director, officer or administrator, the WC-CL RMA may, upon approval of the Board in its sole discretion, indemnify a Director, officer, or administrator under such other circumstances, or may indemnify an employee, against liability and reasonable expenses, including attorneys' fees, incurred in connection with any claim asserted against him or her in said party's capacity as a Director, officer, administrator, or employee of the WC-CL RMA, subject to any limitations that exist by law. Any indemnification by the Authority pursuant to this Article shall be evidenced by a resolution of the Board.
- D. Expenses Subject to Indemnification. As used herein, the term "expenses" includes fines or penalties imposed and amounts paid in compromise or settlement of any such litigation only if:

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1. independent legal counsel designated by a majority of the Board, excluding those Directors who have incurred expenses in connection with such litigation for which indemnification has been or is to be sought, shall have advised the Board that, in the opinion of such counsel, such Director, officer, administrator, or other employee is not liable to the WC-CL RMA for gross negligence or willful misconduct in the performance of his or her duties with respect to the subject of such litigation; and
 2. a majority of the Directors shall have made a determination that such compromise or settlement was or will be in the best interest of the Authority.
- E. Procedure for Indemnification. Any amount payable by way of indemnity under these bylaws may be determined and paid pursuant to an order of or allowance by a court under the applicable provisions of the laws of the State of Texas in effect at the time and pursuant to a resolution of a majority of the Directors, other than those who have incurred expenses in connection with such litigation for which indemnification has been or is to be sought. In the event that all the Directors are made parties to such litigation, a majority of the Board shall be authorized to pass a resolution to provide for legal expenses for the entire Board.
- F. Additional Indemnification. The right of indemnification provided by these bylaws shall not be deemed exclusive of any right to which any Director, officer, administrator, or other employee may be entitled, as a matter of law, and shall extend and apply to the estates of deceased Directors, officers, administrators, and other employees.

Article XVIII. REPORTS

The Executive Director shall direct that all reports required under State law, the RMA Act, the RMA Rules or requested by TxDOT shall be prepared and delivered. At the time of the adoption of these “Bylaws, the required reports include:

- A. Strategic Plan. Each even-numbered year, the WC-CL RMA shall issue a Strategic Plan of its operations covering the next five (5) fiscal years, beginning with the next odd-numbered fiscal year. A draft of each Strategic Plan shall be submitted to the Board for review, approval, and, subject to revisions required by the Board, adoption.
- B. Annual Report. Under the direction of the Executive Director (or in the absence of an Executive Director, the Chairman), the staff of the WC-CL RMA shall prepare a draft of an Annual Report on the WC-CL RMA’S activities during the preceding year and describing all revenue bond issuances anticipated for the coming year, the financial condition of the WC-CL RMA, all project schedules, and the status of the WC-CL RMA’S performance under the most recent Strategic Plan. The draft shall be submitted to the Board not later than January 30th for review, approval, and, subject to revisions required by the Board, adoption. Not later than March 31 following the conclusion of the preceding fiscal year, the WC-CL RMA shall file with the Webb County Commissioners Court and the Laredo City Council the Authority’s Annual Report, as adopted by the Board.
- C. Financial Reports. The WC-CL RMA-shall submit to Webb County and the City of Laredo (i) its annual operating and capital budgets for each fiscal year, along with any amended or

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supplemental operating or capital budget, within ninety (90) days of the beginning of the fiscal year; (ii) its annual financial information and notice of material events required to be disclosed under Rule 15c2-12 of the United States Securities and Exchange Commission, within thirty (30) days after disclosure; and (iii) a statement of any surplus revenue held by the WC-CL RMA and a summary of how the WC-CL RMA intends to use such surplus, within ninety (90) days of the beginning of the fiscal year. Such financial reports must be approved by the Board and certified as correct by the chief administrative officer of the WC-CL RMA.

- D. Annual Audit. The WC-CL RMA shall submit annual audit, conducted by an independent certified public accountant in accordance with generally accepted auditing standards (as modified by the governor's Uniform Grant Management Standards, or the standards of the Office of Management and Budget A-133, Audits of States, Local Governments, and Non-profit Organizations, as applicable) to Webb County and the City of Laredo within one hundred twenty (120) days after the end of the fiscal year.
- E. Investment Reports. Within thirty (30) days' of acceptance of an independent auditor's report, the WC-CL RMA shall submit to Webb County and the City of Laredo an independent auditor's review of the annual reports of investment transactions prepared by the Webb County-City of Laredo RMA'S investment officers. Such investment reports must be approved by the Board and certified as correct by the chief administrative officer of the WC-CL RMA.
- F. Project Report. Not later than December 31 of year, the WC-CL RMA shall submit to the Commission a written report that describes the progress made during that year on each transportation project or system of projects of the WC-CL RMA, including the initial project for which the WC-CL RMA was created.
- G. Presentation of Reports. At the invitation of the Webb County Commissioners Court or of the Laredo City Council, representatives of the Board and the Executive Director shall appear before the inviting body to present the Annual Report, provide any other information requested, and respond to questions and receive comments.
- H. Notice of Debt. The WC-CL RMA shall give ninety (90) days notice to the Webb County Commissioners Court and the Laredo City Council of the date of issuance of revenue bonds.
- I. Compliance Report. Within one hundred fifty (150) days after the end of the fiscal year, in the form required by TxDOT, the WC-CL RMA shall submit to TxDOT's Executive Director a report that lists each duty the WC-CL RMA is required to perform under Title 43 Texas Administrative Code Chapter 26(G) that indicates the WC-CL RMA has performed the requirements for the fiscal year. The Compliance Report must be approved by the Board and certified as correct by the chief administrative officer of the WC-CL RMA.

Article XIX. AMENDMENTS TO BYLAWS

Except as may be otherwise provided by law, these Bylaws may be amended, modified, altered, or repealed in whole or in part, at any regular meeting of the Board after ten (10) days advance notice has been given by the Chairman to each Director and to the City and the County of the proposed change. These Bylaws may not be amended at any special or emergency meeting of the Board.

Article XX. DISSOLUTION OF THE WEBB COUNTY - CITY OF LAREDO RMA

A. Voluntary Dissolution

1. The WC-CL RMA may not be dissolved unless the dissolution is approved by the Commission. The Board may submit a request to the Commission for approval to dissolve.
2. The Commission may approve a request to dissolve only if:
 - a. all debts, obligations, and liabilities of the WC-CL RMA have been paid and discharged or adequate provision has been made for the payment of all debts, obligations and liabilities;
 - b. there are no suits pending against the WC-CL RMA, or adequate provision has been made for the satisfaction of any judgment, order or decree that may be entered against it in any pending suit; and
 - c. the WC-CL RMA has commitments from other governmental entities to assume jurisdiction of all WC-CL RMA transportation facilities.

B. Involuntary Dissolution

1. The Commission by order may require the Authority to dissolve if the Commission determines that the Authority has not substantially complied with the requirements of a Commission Rule or an agreement between the department and the Authority and the Commission has given the Board thirty (30) days' written notice of its intention to adopt such an order.
2. The Commission may not require dissolution unless:
 - a. The Conditions described in Section 44(a)(2)(A) and (B) have been met; and
 - b. The holders of any indebtedness have evidenced their agreement to the dissolution.

Article XXI. GENERAL PROVISIONS

- A. Procurement, Contracts and General Purchases. All procurements, contracts and purchases on behalf of the WC-CL RMA shall be entered into and made in accordance with rules of procedure prescribed by the Board and applicable state and federal laws and rules of the State of Texas and its agencies.
- B. Sovereign Immunity. Unless otherwise required by law, the WC-CL RMA will not by agreement or otherwise waive or impinge upon its sovereign immunity.

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- C. Employees. Employees of the WC-CL RMA shall be employees at will unless they are a party to an employment agreement with the Authority executed by the Chair upon approval by the Board. Employees may be terminated at any time, with or without cause, by the Executive Director subject to applicable law and the policies in place at the time of termination.
- D. Rates and Regulations. The Board shall, in accordance with all applicable trust agreements, the RMA Act, the RMA Rules, or other law, establish toll rates and fees, weight restrictions, designate speed limits, establish fines for toll violators, and adopt rules and regulations for the use and occupancy of said project
- E. Seal. The official seal of the WC-CL RMA shall consist of the embossed impression of a circular disk with the words “Webb County–City of Laredo Regional Mobility Authority, 2014” on the outer rim, with a star in the center of the disk.
- F. Fiscal Year. The fiscal year for the WC-CL RMA shall be identical to the City of Laredo’s fiscal year.
- G. Public Access Policy. The WC-CL RMA shall maintain an access policy to be adopted by the Board that provides the public with a reasonable opportunity to appear before the Board to speak on any issue under the jurisdiction of the WC-CL RMA.
- H. Appeals Procedure. The WC-CL RMA shall maintain an appeals procedure to be adopted by the Board and amended from time to time that sets forth the process by which parties may bring to the attention of the WC-CL RMA their questions, grievances, or concerns and may appeal any action taken by the Authority.

Chapter 2: PROCUREMENT OF GOODS AND SERVICES

Article I. GENERAL

201.001 Statement of General Policy.

It is the policy of the Webb County-City of Laredo Regional Mobility Authority (the “WC-CL RMA” or “authority”) that all authority procurements shall be based solely on economic and business merit in order to best promote the interests of the citizens of the area served by the authority.

201.002 Definitions.

As used in this chapter, the following words and terms shall have the following meanings, unless the context clearly indicates otherwise.

- (1) Available bidding capacity: Bidding capacity less uncompleted work under a construction or building contract.
- (2) Bid or quote: The response to a request for the pricing of products, goods, or services (other than professional services or certain consulting services) that the authority proposes to procure.
- (3) Bid documents: Forms promulgated by the authority which the bidder completes and submits to the authority to document the bidder's bid on a contract to be let by the authority. Bid documents promulgated by the authority for a procurement will include the following information:
 - (A) the location and description of the proposed work;
 - (B) an estimate of the various quantities and kinds of work to be performed and/or materials to be furnished;
 - (C) a schedule of items for which unit prices are requested;
 - (D) the time within which the work is to be completed;
 - (E) any special provisions and special specifications; (vi) the amount of bid guaranty, if any, required; and
 - (F) the authority's goals regarding the participation in the contract or in subcontracts let under the contract by Disadvantaged Business Enterprises, in accordance with the authority's policies regarding such participation.
- (4) Bid guaranty: The security designated in the bid documents for a construction or building contract to be furnished by the bidder as a guaranty that the bidder will enter into a contract if awarded the work.

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- (5) Bidder: An individual, partnership, limited liability company, corporation or any combination submitting a bid or offer of goods or services.
- (6) Bidding capacity: The maximum dollar value a contractor may have under a construction or building contract at any given time, as determined by the authority.
- (7) Building contract: A contract for the construction or maintenance of an authority building, toll plaza, or appurtenant facilities.
- (8) Comprehensive Development Agreement: An agreement entered into and subject to the requirements of Subchapter B, Article 7 of this chapter.
- (9) Construction contract: A contract for the construction, reconstruction, or repair of a segment of a transportation project, including a contract let to preserve and prevent further deterioration of a transportation project.
- (10) Consulting service: The service of advising or preparing studies or analyses for the authority under a contract that does not involve the traditional relationship of employer and employee. Except in connection with comprehensive development agreements consulting services may not be procured under a construction or building contract. Consulting services are not professional services or general goods and services as defined by this chapter.
- (11) Emergency: Any situation or condition affecting a transportation project resulting from a natural or man-made cause, which poses an imminent threat to life or property of the traveling public or which substantially disrupts or may disrupt the safe and efficient flow of traffic and commerce or which has caused unforeseen damage to machinery, equipment or other property which would substantially interfere with or prohibit the collection of tolls in accordance with the authority's bonding obligations and requirements.
- (12) Executive director: The executive director of the authority or any individual designated by the Board to act as the chief administrative officer of the authority.
- (13) Federal-aid project: The construction, reconstruction, maintenance, or repair of a segment of a transportation project, including a contract let to preserve and prevent further deterioration of a transportation project, funded in whole or in part with funds provided by the government of the United States or any department thereof.
- (14) General goods and services: Goods, services, equipment, personal property and any other item procured by the authority in connection with the fulfillment of its statutory purposes that are not procured under a construction or building contract or that are not consulting services or professional services as defined by this chapter.

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- (15) Highway: A road, highway, farm-to-market road, or street under the supervision of a state or political subdivision of the State.
- (16) Intermodal hub: A central location where cargo containers can be easily and quickly transferred between trucks, trains and airplanes.
- (17) Jurisdiction of the authority: The City of Laredo and Webb County, as well as any counties or cities which may subsequently join the authority.
- (18) Lowest best bidder: The lowest responsible bidder on a contract that complies with the authority's criteria for such contract, as described in this chapter.
- (19) Materially unbalanced bid: A bid, as may be more particularly defined in the bid documents, on a construction or building contract which generates a reasonable doubt that award to the bidder submitting a mathematically unbalanced bid will result in the lowest ultimate cost to the authority.
- (20) Mathematically unbalanced bid: A bid, as may be more particularly defined in the bid documents, on a construction or building contract containing lump sum or unit bid items which do not reflect reasonable actual costs plus a reasonable proportionate share of the bidder's anticipated profit, overhead costs, and other indirect costs.
- (21) Official newspaper of the authority: A general circulation newspaper published in the jurisdiction of the authority. If there are multiple newspapers which are published in the jurisdiction of the authority, the board shall designate which one is the official newspaper of the authority.
- (22) Professional services: Services which political subdivisions of the State must procure pursuant to the Professional Services Procurement Act, which are services defined by state law of accounting, architecture, landscape architecture, land surveying, medicine, optometry, professional engineering, real estate appraising, or professional nursing, or services provided in connection with the employment or practice of a person who is licensed or registered as a certified public accountant, an architect, a landscape architect, a land surveyor, a physician (including a surgeon), an optometrist, a professional engineer, a state certified or state licensed real estate appraiser, or a registered nurse. Except in connection with a comprehensive development agreement professional services may not be procured under a construction or building contract.
- (23) Professional Services Procurement Act: Subchapter A, Chapter 2254. Government Code, as amended from time to time.
- (24) Public Utility Facility: A
 - (A) water, wastewater, natural gas, or petroleum pipeline or associated equipment;

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- (B) an electric transmission or distribution line or associated equipment; or
 - (C) telecommunications information services, or cable television infrastructure or associated equipment, including fiber optic cable, conduit and wireless communications facilities.
- (25) Salvage property: Personal property (including, without limitation, supplies, equipment, and vehicles), other than items routinely discarded as waste, that through use, time, or accident is so damaged, used, consumed, or outmoded that it has little or no value to the authority.
- (26) Surplus personal property: Personal property (including, without limitation, supplies, equipment, and vehicles) that is not currently needed by the authority and is not required for the authority's foreseeable needs. The term includes used or new property that retains some usefulness for the purpose for which it was intended or for another purpose.
- (27) Surplus real property: Real property, including transportation project right-of-way, that is not currently needed by the authority and is not required for the authority's foreseeable needs.
- (28) State: The State of Texas.
- (29) System: A transportation project or a combination of transportation projects designated as a system by the board in accordance with Section 370.034, Transportation Code.
- (30) Transportation Project: Includes a(n):
- (A) turnpike project;
 - (B) system;
 - (C) passenger or freight rail facility, including (i) tracks; (ii) a rail line; (iii) switching, signaling, or other operating equipment; (iv) a depot; (v) a locomotive; (vi) rolling stock; (vii) a maintenance facility; and (viii) other real and personal property associated with a rail operation;
 - (D) roadway with a functional classification greater than a local road or rural minor collector;
 - (D-1) a bridge;
 - (E) ferry;
 - (F) airport, other than an airport that on September 1, 2005, was served by one or more air carriers engaged in scheduled interstate transportation, as those terms were defined by 14 C.F.R. Section 1.1 on that date;
 - (G) pedestrian or bicycle facility;

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- (H) intermodal hub;
 - (I) automated conveyor belt for the movement of freight;
 - (J) border crossing inspection station, including: (i) a border crossing inspection station located at or near an international border crossing; and (ii) a border crossing inspection station located at or near a border crossing from another state of the United States and not more than 50 miles from an international border;
 - (K) air quality improvement initiative;
 - (L) public utility facility;
 - (M) a transit system;
 - (M-1) a parking area, structure, or facility, or a collection device for parking fees;
 - (N) projects and programs listed in the most recently approved state implementation plan for the area covered by the authority, including an early action compact;
 - (O) improvements in a transportation reinvestment zone designated under Subchapter E, Chapter 222, Texas Transportation Code; and
 - (P) port security, transportation, or facility projects eligible for funding under Section 55.002, Texas Transportation Code.
- (31) Turnpike Project: A highway of any number of lanes, with or without grade separations, owned or operated by the authority and any improvement, extension or expansion to the highway, including:
- (A) an improvement to relieve traffic congestion or promote safety;
 - (B) a bridge, tunnel, overpass, underpass, interchange, entrance plaza, approach, toll house, service road, ramp, or service station;
 - (C) an administration, storage, or other building the board considers necessary to operate the project;
 - (D) property rights, easements and interests the board acquires to construct or operate the project;
 - (E) a parking area or structure, rest stop, park, and any other improvement or amenity the board considers necessary, useful, or beneficial for the operation of a turnpike project; and
 - (F) a toll-free facility that is appurtenant to and necessary for the efficient operation of a turnpike project, including a service road, access road, ramp, interchange, bridge, or tunnel.

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(32) TxDOT: The Texas Department of Transportation.

201.003 Conflict of Interest.

(a) In addition to any other requirements or restrictions imposed by state law, a director or an employee or agent of the authority shall not:

(1) contract with the authority or, without disclosure and recusal, be directly or indirectly interested in a contract with the authority or the sale of property to the authority;

(2) accept or solicit any gift, favor, or service that might reasonably tend to influence that director, employee or agent in the making of procurement decisions or that the director, employee or agent knows or should have known is being offered with the intent to influence the director's, employee's or agent's making of procurement decisions; or

(3) accept other compensation that could reasonably be expected to impair the director's, employee's or agent's independence of judgment in the making of procurement decisions.

(b) A bidder shall not be eligible to contract with the authority if a director, employee or agent is related to the bidder within the third degree by consanguinity or within the second degree by affinity, as determined under Chapter 573, Government Code. A bidder shall be required to complete a conflict of interest disclosure statement disclosing any business or familial relationships with directors, employees or agents of the authority which may disqualify the bidder from consideration.

201.004 Disadvantaged Business Participation; Compliance With Policy.

Disadvantaged Business Enterprises will be encouraged to participate in the procurement process. If the authority adopts a policy regarding Disadvantaged Business Enterprises, all procurements shall comply with such policy.

201.005 Dispute Resolution Procedures

The authority shall have the general ability and authority, when negotiating the terms and conditions of any contract to be entered into with any entity, to negotiate for the inclusion of dispute resolution procedures in such contract. Such dispute resolution procedures may vary from contract to contract, provided that, at a minimum, the procedures require that a meeting of principles, mediation, and/or formal alternative dispute resolution procedures be followed before any party may file suit against, or initiate an arbitration proceeding against, the authority for an alleged breach of contract claim.

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201.006 Emergency Procurements

(a) Emergency Procurement Procedures. The authority may employ alternate procedures for the expedited award of construction contracts and to procure goods and services to meet emergency conditions in which essential corrective or preventive action would be unreasonably hampered or delayed by compliance with the foregoing rules. Types of work which may qualify for emergency contracts include, but are not limited to, emergency repair or reconstruction of streets, roads, highways, building, facilities, bridges, toll collection systems and other authority property; clearing debris or deposits from the roadway or in drainage courses within the right of way; removal of hazardous materials; restoration of stream channels outside the right of way in certain conditions; temporary traffic operations; and mowing to eliminate safety hazards.

(b) Before a contract is awarded under this section, the executive director or his designee must certify in writing the fact and nature of the emergency giving rise to the award.

(c) To be eligible to bid on an emergency construction and building projects, a contractor must be qualified to bid on TxDOT construction or maintenance contracts or be pre-qualified by the authority to bid on authority construction or building contracts.

(d) A bidder need not be qualified or pre-qualified by the authority to be eligible to bid on emergency non-construction or non-building projects.

(e) After an emergency is certified, if there are three or more firms qualified to bid on the contract as reflected by the authority's files, the authority will send bid documents for the work to at least three qualified contractors. The authority will notify recipients of the bid documents of the date and time by which the bids must be submitted and when the bids will be opened, read, and tabulated. The authority will also notify the recipients of any expedited schedule and information required for the execution of the contract. Bids will be opened, read, and tabulated, and the contract will be awarded, in the manner provided in the other sections of this chapter as required to procure construction or goods and services, as the case may be.

201.0061 Discretionary Exemptions

A contract to purchase general goods or services that may be exempted under Section 262.024, Local Government Code, from competitive bidding or competitive proposal requirements otherwise made applicable to a county by the County Purchasing Act may be exempted from competitive bidding or competitive proposal requirements established by Article 3 of this chapter if the board exempts the contract by motion or resolution.

Article II. STATE COOPERATIVE PURCHASING PROGRAMS AND INTERGOVERNMENTAL AGREEMENTS

201.007 State of Texas CO-OP Purchasing Program.

Pursuant to and in accordance with Section 2155.204, Government Code, and Subchapter D, Chapter 271, Local Government Code, the authority may request the Texas Comptroller of Public Accounts to allow the authority to participate on a voluntary basis in the program established by the comptroller by which the comptroller performs purchasing services for local governments.

201.008 Catalog Purchase of Automated Information Systems.

Pursuant to and in accordance with Chapter 2157, Government Code, the authority may utilize the catalogue purchasing procedure established by the comptroller with respect to the purchase of automated information systems.

201.009 Cooperative Purchases.

Pursuant to and in accordance with Subchapter F, Chapter 271, Local Government Code, the authority may participate in one or more cooperative purchasing programs with local governments or local cooperative programs.

201.010 Interlocal Agreements with TxDOT.

Subject to limitations imposed by general law, the authority may enter into inter-local agreements with TxDOT to procure goods and services from TxDOT.

201.011 Effect of Procurements under this Article.

Purchases made through the comptroller, a cooperative program or by interlocal agreement shall be deemed to have satisfied the procurement requirements of this chapter and shall be exempted from a procurement requirement contained in another article of this chapter.

Article III. GENERAL GOODS AND SERVICES

201.012 Approval of Board.

(a) Every procurement of general goods and services costing more than \$25,000 shall require the approval of the board, evidenced by a resolution adopted by the board.

(b) A large procurement may not be divided into smaller lot purchases to avoid the dollar limits prescribed herein.

201.013 Purchase Threshold Amounts.

- (a) The authority may procure general goods and services costing \$25,000 or less by such method and on such terms as the executive director determines to be in the best interests of the authority.
- (b) General goods and services costing more than \$25,000 shall be procured using competitive bidding or competitive sealed proposals.
- (c) A large procurement may not be divided into smaller lot purchases to avoid the dollar limits prescribed herein.

201.014 Competitive Bidding Procedures.

Competitive bidding for general goods and services shall be conducted using the same procedures specified for the competitive bidding of construction contracts, except that:

- (1) with respect to a particular procurement, the executive director may waive the qualification requirements for all prospective bidders;
- (2) the executive director may waive the submission of payment or performance bonds (or both) and/or insurance certificates by the successful bidder if not otherwise required by law;
- (3) notice of the procurement shall be published once at least two weeks before the deadline for the submission of responses in the official newspaper of the authority, as well as on the authority's website (www.webbrma.com).
- (4) in addition to advertisement of the procurement as set forth in subsection 201.014(3) above, the authority may solicit bids by direct mail, telephone, Texas Register publication, advertising in other locations, or via the Internet. If such solicitations are made in addition to newspaper advertising, the prospective bidder may not be solicited by mail, telephone and internet or in any other manner, nor may the prospective bidder receive bid documents until such time that the advertisement has appeared on the authority's website (www.webbrma.com); and
- (5) a purchase may be proposed on a lump-sum or unit price basis. If the authority chooses to use unit pricing in its notice, the information furnished to bidder must specify the approximate quantities estimated on the best available information, but the compensation paid the bidder must be based on the actual quantities purchased.

201.015 Award Under Competitive Bidding.

- (a) A contract for general goods or services procured using competitive bidding shall be awarded to the lowest best bidder based on the same criteria used in awarding a construction contract, together with the following additional criteria:
 - (1) the quality and availability of the goods or contractual services to be provided and their

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adaptability to the authority's needs and uses; and

(2) the bidder's ability to provide, in timely manner, future maintenance, repair parts, and service for goods being purchased.

(b) In accordance with Subchapter A, Chapter 2252, Government Code, the authority will not award a contract to a nonresident bidder unless the nonresident underbids the lowest best bid submitted by a responsible resident bidder by an amount that is not less than the amount by which a resident bidder would be required to underbid a nonresident bidder to obtain a comparable contract in the state in which the nonresident bidder's principal place of business is located.

(c) In any procurement the authority is not required to award a contract and may reject all bids.

201.016 Competitive Sealed Proposals.

(a) The authority may solicit offers for provision of general goods and services under this section by issuing a request for proposals ("RFP") to identify the proposer who provides the goods or services at the best value for the authority. If a contract for goods and services must be approved by the board, the board must approve issuance of the RFP under this section.

(b) Each RFP shall contain the following information:

(1) the authority's specifications for the goods or services to be procured, stating that the contract may be awarded to the proposer who provides the goods or services at the best value for the authority;

(2) an estimate of the various quantities and kinds of services to be performed and/or materials to be furnished;

(3) a schedule of items for which unit prices are requested;

(4) the time within which the contract is to be performed;

(5) any special provisions and special specifications;

(6) the relative importance of price and other evaluation factors; and

(7) the authority's goals regarding the participation in the contract or in subcontracts let under the contract by Disadvantaged Business Enterprises.

(c) The authority shall give public notice of an RFP in the manner provided for requests for competitive bids for general goods and services.

(d) The authority shall avoid disclosing the contents of each proposal on opening the proposal and during negotiations, if any, with competing proposers. The authority shall file each proposal in a register of proposals, which, after a contract is awarded, is open for public inspection

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unless the register contains information that is excepted from disclosure as public information.

(e) The authority shall evaluate each proposal received in response to an RFP based on the criteria and relative importance of price and other evaluation factors identified in the RFP.

(f) In the sole discretion of the authority, after evaluating a proposal the authority may discuss acceptable or potentially acceptable proposals with proposers who are determined to be reasonably qualified for the award of the contract to assess a proposer's ability to meet the requirements established in the RFP. The authority may not disclose information derived from proposals submitted from competing proposers. The authority shall provide fair and equal treatment to each proposer with respect to any opportunity for discussion and revision of proposals. A proposer may revise a proposal after submission and before award for the purpose of offering a proposal that establishes the proposer's best and final offer.

201.017 Award Under Competitive Sealed Proposals.

(a) The authority may award a contract for general goods and services procured using competitive sealed proposals to the proposer whose final proposal provides goods or services at the best value for the authority.

(b) In determining the best value proposal for the authority, the authority may consider:

- (1) the purchase price;
 - (2) the reputation of the proposer and of the proposer's goods or services;
 - (3) the quality of the proposer's goods or services;
 - (4) the extent to which the good or service meets the authority's needs;
 - (5) the proposer's past relationship with the authority;
 - (6) the impact on the ability of the authority to comply with applicable laws and rules relating to contracting with Disadvantaged Business Enterprises;
 - (7) the total long-term cost to the authority to acquire the proposer's goods or services;
- and
- (8) any relevant criteria specifically listed in the RFP.

(c) The authority may refuse all proposals if none of those submitted is acceptable.

(d) The authority may submit a written contract to the proposer whose proposal is the most advantageous to the authority, considering price and the evaluation factors in the RFP (the "first-choice candidate"). The terms of the contract shall incorporate the terms set forth in the RFP and the best and final offer submitted by the first choice candidate, but if the proposal conflicts with the RFP,

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the RFP shall control unless the authority elects otherwise. If the authority and the first choice candidate cannot agree on the terms of a contract, the authority may elect not to contract with the first choice candidate, and at the exclusive option of the authority, may submit a contract to the proposer whose proposal is the next most favorable to the authority (“second-choice candidate”). If agreement is not reached with the second choice candidate, the process may be continued with other proposers in like manner, but the authority shall have no obligation to submit a contract to the next highest-ranked proposer if the authority determines at any time during the process that none of the remaining proposals is acceptable or otherwise within the best interest of the authority.

(e) In accordance with Subchapter A, Chapter 2252, Government Code, the authority will not award a contract to a nonresident bidder unless the nonresident underbids the lowest best bid submitted by a responsible resident bidder by an amount that is not less than the amount by which a resident bidder would be required to underbid the nonresident bidder to obtain a comparable contract in the state in which the nonresident's principal place of business is located.

201.017 Proprietary Purchases.

If the executive director finds that the authority's requirements for the procurement of a general good or service describe a product that is proprietary to one vendor and do not permit an equivalent product to be supplied, the authority may solicit a bid for the general good or service solely from the proprietary vendor, without using the competitive bidding or competitive proposal procedures. The executive director shall justify in writing the authority's requirements and shall submit the written justification to the board. The written justification must:

- (1) explain the need for the specifications;
- (2) state the reason competing products are not satisfactory; and
- (3) provide other information requested by the board.

Article IV. CONSULTING SERVICES

201.018 Contracting for Consulting Services.

The authority may contract for consulting services if the executive director reasonably determines that the authority cannot adequately perform the services with its own personnel.

201.019 Selection Criteria.

The authority shall base its selection on demonstrated competence, knowledge, and qualifications and on the reasonableness of the proposed fee for the services.

201.020 Contract Amounts.

(a) The authority may procure consulting services anticipated to cost no more than \$25,000 by

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such method and on such terms as the executive director determines to be in the best interests of the authority. Without limiting the foregoing, the executive director may procure consulting services anticipated to cost no more than \$25,000 pursuant to a “single-source contract,” if the executive director determines that only one prospective consultant possesses the demonstrated competence, knowledge, and qualifications to provide the services required by the authority at a reasonable fee and within the time limitations required by the authority.

(b) Consulting services anticipated to cost more than \$25,000 shall be procured by the authority's issuance of either a Request for Qualifications (“RFQ”) or a Request for Proposals (“RFP”) as the authority deems appropriate.

201.021 Request for Qualifications.

Each RFQ prepared by the authority shall invite prospective consultants to submit their qualifications to provide such services as specified in the RFQ. Each RFQ shall describe the services required by the authority, the criteria used to evaluate proposals, and the relative weight given to the criteria. In procuring consulting services through issuance of a RFQ, the authority shall follow the notices set forth in Section 201.0336 of this chapter.

201.022 Request for Proposals.

(a) Each RFP shall contain the following information:

- (1) the authority’s specifications for the service to be procured;
- (2) an estimate of the various quantities and kinds of services to be performed;
- (3) a schedule of items for which unit prices are requested;
- (4) the time within which the contract is to be performed;
- (5) any special provisions and special specifications; and

(6) the authority's goals regarding the participation in the contract or in subcontracts let under the contract by Disadvantaged Business Enterprises. The authority shall give public notice of a RFP in the manner provided for requests for competitive bids for general goods and services.

(b) In procuring consulting services through issuance of a RFP, the authority shall follow the notices set forth in Section 201.014 for the procurement of general goods and services.

201.023 Notice of RFQs and RFPs.

- (a) Notice of the issuance of a RFQ or RFP must provide:
 - (1) the date, time, and place where responses to the RFQ or RFP will be opened;
 - (2) the address and telephone number from which prospective proposers may request the RFQ or RFP; and
 - (3) a general description of the type of services being sought by the authority.
- (b) Alternatively, the authority may publish and otherwise distribute, in accordance with these procedures, the RFQ or RFP itself in lieu of publishing a notice of issuance of a RFQ or RFP.
- (c) The authority shall publish the notice of issuance of a RFQ or RFP on its website and shall either:
 - (1) publish notice of the issuance of a RFQ or RFP, or the content of the RFQ or RFP itself, in an issue of the Texas Register; or
 - (2) publish in the official newspaper of the authority notice of the issuance of a RFQ or RFP, or the content of the RFQ or RFP itself, once at least two weeks before deadline for the submission for responses in the official newspaper of the authority.
- (d) The authority may, but shall not be required to, solicit responses to a RFQ or RFP by direct mail, telephone, advertising in trade journals or other locations, or via the Internet. With regard to RFPs, if such solicitations are made in addition to the required publications, the prospective bidder may not be solicited by mail, telephone and internet or in any other manner, nor may the prospective bidder receive bid documents until such time that notice of the RFP has been made available on the authority's website.
- (e) The date specified in the RFQ or RFP as the deadline for submission of responses may be extended if the executive director determines that the extension is in the best interest of the authority.

201.024 Opening and Filing of Responses; Public Inspection.

The authority shall avoid disclosing the contents of each response to a RFQ on opening the response and during negotiations with competing respondents. The authority shall file each response in a register of responses, which, after a contract is awarded, is open for public inspection unless the register contains information that is excepted from disclosure as an open record.

201.025 Contract Negotiation and Execution.

- (a) With regard to consulting services procured through issuance of a RFQ, the authority shall submit a written contract to the respondent (the "first choice candidate") whose response best satisfies the authority's selection criteria. If the authority and the first choice candidate cannot agree on the

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terms of a contract, the authority may terminate negotiations with the first choice candidate, and, at the exclusive option of the authority, the authority may enter into contract negotiations with the respondent (“second choice candidate”) whose response is the next most favorable to the authority. If agreement is not reached with the second choice candidate, the process may be continued with other respondents in like manner, but the authority shall have no obligation to submit a contract to the next highest-ranked respondent if the authority determines that none of the remaining responses is acceptable or that continuing with the procurement is not within the best interest of the authority.

(b) With regard to consulting services procured through issuance of a RFP, the authority shall submit a written contract to the offeror (the “first-choice candidate”) whose proposal is the most advantageous to the authority, considering price and the evaluation factors in the RFP. The terms of the contract shall incorporate the terms set forth in the RFP and the proposal submitted by the first choice candidate, but if the proposal conflicts with the RFP, the RFP shall control unless the authority elects otherwise. If the authority and the first choice candidate cannot agree on the terms of a contract, the authority may elect not to contract with the first choice candidate, and at the exclusive option of the authority, may submit a contract to the offeror (“second-choice candidate”) whose proposal is the next most favorable to the authority. If agreement is not reached with the second choice candidate, the process may be continued with other offerors in like manner, but the authority shall have no obligation to submit a contract to the next highest-ranked offeror if the authority determines at any time during the process that none of the remaining proposals is acceptable or otherwise within the best interest of the authority.

201.026 Single-Source Contracts.

If the executive director determines that only one prospective consultant possesses the demonstrated competence, knowledge, and qualifications to provide the services required by the authority at a reasonable fee and within the time limitations required by the authority, consulting services from that consultant may be procured without issuing a RFQ or RFP. Provided, however, that the executive director shall justify in writing the basis for classifying the consultant as a single-source and shall submit the written justification to the board. The justification shall be submitted for board consideration prior to contracting with the consultant if the anticipated cost of the services exceeds \$25,000. If the anticipated cost of services does not exceed \$25,000, the executive director, with the prior approval of the Executive Committee, may enter into a contract for services and shall submit the justification to the board at its next regularly scheduled board meeting.

201.027 Prior Employees.

Except as otherwise provided by state or federal law or for those employment positions identified in a resolution of the board, nothing shall prohibit the authority from procuring consulting services from an individual who has previously been employed by the authority or by any other political subdivision of the state or by any state agency; provided, that if a prospective consultant has been employed by the authority, another political subdivision, or a state agency at any time during the two years preceding the making of an offer to provide consulting services to the authority, the prospective consultant shall disclose in writing to the authority the nature of his or her previous employment with the authority,

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other political subdivision, or state agency; the date such employment was terminated; and his or her annual rate of compensation for the employment at the time of termination.

201.028 Mixed Contracts.

This article applies to a contract that involves both consulting and other services if the primary objective of the contract is the acquisition of consulting services.

Article V. PROFESSIONAL SERVICES

201.029 General.

Except as otherwise permitted by Chapter 370, Transportation Code, the authority shall procure all professional services governed by the Professional Services Procurement Act in accordance with the requirements of that Act. In the event of any conflict between these policies and procedures and the Professional Services Procurement Act, that Act shall control.

201.030 Selection of Provider; Fees.

(a) The authority may not select a provider of professional services or a group or association of providers or award a contract for the services on the basis of competitive bids submitted for the contract or for the services, but shall make the selection and award based on the provider's:

(1) demonstrated competence and qualifications to perform the service, including pre-certification by TxDOT; and

(2) ability to perform the services for a fair and reasonable price.

(b) The professional fees under the contract:

(1) may be consistent with and must not be higher than the recommended practices and fees published by any applicable professional associations and which are customary in the area of the authority; and

(2) may not exceed any maximum provided by law.

201.031 Evaluation of Suspension and Debarment Actions

For procurements utilizing Federal assistance, the authority shall verify the suspension and debarment actions and eligibility of providers of professional services. subconsultants, contractors and their principals (i.e. sub-contractors, material suppliers, vendors etc..) are not allowed to participate in Federally Funded projects if they are presently suspended or debarred or have been convicted within the past three (3) years of certain types of offenses or had a civil judgement rendered within the past three (3) years for certain types of offenses.

201.032 Request For Qualifications.

(a) In order to evaluate the demonstrated competence and qualifications of prospective providers of professional services, the authority shall invite prospective providers of professional services to submit their qualifications to provide such services as specified in a Request for Qualifications (“RFQ”) issued by the authority.

(b) Each RFQ for professional services shall include:

- (1) a general description of the scope of the project including the size, complexity, and the services required by the authority;
- (2) the contract type;
- (3) the payment method;
- (4) the criteria used to evaluate proposals, and the relative weight given to the criteria.

201.033 Notice of RFQs.

(a) Notice of the issuance of a RFQ for professional services must provide:

- (1) the date, time, and place where responses to the RFQ will be opened,
- (2) the contact or location from which prospective professional service providers may request the RFQ, and
- (3) a general description of the type of professional services being sought by the authority.

(b) Alternatively, the authority may publish or otherwise distribute, in accordance with these procedures, the RFQ itself in lieu of publishing a notice of RFQ. Neither a notice of a RFQ for professional services, nor any RFQ itself shall require the submission of any specific pricing information for the specific work described in the RFQ, and may only require information necessary to demonstrate the experience, qualifications, and competence of the potential provider of professional services.

(c) The authority shall publish on its website (www.webbrma.com) all notices of the issuance of a RFQ and/or the entirety of the RFQ itself at least two weeks prior to the deadline for the responses.

(d) The authority may also publish notice of the issuance of a RFQ, or the content of the RFQ itself, in an issue of the *Texas Register*, and in newspapers, trade journals, or other such locations as the authority determines will enhance competition for the provision of services.

(e) The date specified in the RFQ as the deadline for submission of responses may be extended if the executive director determines that the extension is in the best interest of the authority.

201.034 Negotiations; Contract for Professional Services.

- (a) In procuring professional services, the authority shall:
 - (1) first select the most highly qualified provider of those services on the basis of demonstrated competence and qualifications; and
 - (2) then attempt to negotiate with that provider a contract at a fair and reasonable price.
- (b) For procurements utilizing Federal assistance, prior to receipt or review of the most highly qualified provider's cost proposal, the authority will prepare detailed independent estimates for project assignments based off its experience, complexity and scope of work, current industry environment, and any geographical and economic constraints. Once the estimate is prepared, the authority will use this as a basis for negotiations.
 - (1) The independent estimate will serve as the basis for negotiation of a contract with the highest qualified firm.
 - (2) The authority will retain documentation of negotiation activities and resources used in the analysis of fair and reasonable costs in accordance with federal cost principles. The documentation shall include the original cost proposal, subsequent submittals, final cost proposal, pre-negotiation audit, audit reports, and responses to the pre-negotiation audit.
- (c) If a satisfactory contract cannot be negotiated with the most highly qualified provider of professional services, the authority shall:
 - (1) formally end negotiations with that provider;
 - (2) select the next most highly qualified provider; and
 - (3) attempt to negotiate a contract with that provider at a fair and reasonable price.
- (d) The authority shall continue the process described in this section to select and negotiate with providers until a contract is entered into or until it determines that the services are no longer needed or cannot be procured on an economically acceptable basis. Any concealed cost proposal from unsuccessful providers will be filed unopened in project records.

201.035 Required Terms and Provisions; Assurances and Certifications.

- (a) The authority will ensure that all professional services contracts that utilize Federal assistance include the required provisions by referencing of physical incorporation as applicable.
 - (1) The following provisions as per §172.9(c) are:

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- (A) Administrative, contractual, or legal remedies in instances where providers violate or breach contract terms and conditions, and provide for such sanctions and penalties as may be appropriate;
- (B) Notice of the authority requirements and regulations pertaining to reporting;
- (C) Requirements and regulations pertaining to copyrights and rights of data;
- (D) Access by government entities to all documents related to the project for the purpose of making audit, examination, excerpts, and transcriptions;
- (E) Retention of all records requirements;
- (F) Standard DOT Title VI Assurance (DOT Order 1050.2);
- (G) Disadvantage Business Enterprise (DBE) assurance as specified in 49 CFR 26.13;
- (H) Prompt pay requirements as specified in 49 CFR 26.29;
- (I) Determination of allowable costs in accordance with federal cost principles;
- (J) Requirements of the provider's errors and omissions;
- (K) Requirements of pertaining to conflict of interest; and
- (L) Termination for cause and termination for convenience by the authority.

For contracts that utilize Federal assistance, the authority shall establish the elements of contract costs as per 23 CFR 172.11.b.1-4. All costs incurred under the contract will be in accordance to Federal Cost Principles.

201.036 Monitoring Provider's Work; Performance Audits.

- (a) The authority shall include contract requirements for monitoring the provider of professional services to ensure compliance with the terms, conditions, and specifications of the contract.
- (b) The authority shall conduct an annual performance audit of the provider under the professional services agreement. Completed performance audits shall be archived for consideration as an element of past performance in the future evaluation of the provider to provide similar services.

201.037 Professional Quality and Errors and Omissions Liability.

- (a) The authority shall include contract requirements for professional quality. The authority shall require the provider to perform all professional services in accordance with the standards customarily observed by a professional engineering firm performing the same or similar services.
- (b) The authority's contracts for professional services shall include standard provisions that address the consultant's responsibility for error and omissions.

201.038 Contract Close Out; Record Retention.

- (a) Upon completion of the contract, the authority will be responsible for adequately demonstrating the process for final acceptance, final invoice, and record retention.
- (b) The authority will confirm all documentation is in place and ensure no outstanding claims, unfinished work, or pending issues.
- (c) The authority will retain all project records for no less than three (3) years after the final payment. The records will be retained until all litigation, claims, or audit findings have been resolved and final action was taken.

Article VI. CONSTRUCTION AND BUILDING CONTRACTS

201.039 Competitive Bidding.

A contract requiring the expenditure of public funds for the construction of the authority's transportation projects may be let by competitive bidding in which the contract is awarded to the lowest responsible bidder that complies with the authority's criteria for such contract, and such bidder shall constitute the lowest best bidder in accordance with this article. Bidding for procurements made by competitive bidding will be open and unrestricted, subject to the procedures set forth in this article.

201.040 Qualification of Bidders.

A potential bidder must be qualified to bid on construction contracts of the authority. Unless the authority elects, in its sole discretion, to separately qualify bidders on a construction project, only bidders qualified by TxDOT to bid on construction or maintenance contracts of TxDOT will be deemed qualified by the authority to bid on the authority's construction contracts. At its election, the authority may waive this section with respect to bidders on building contracts.

201.041 Qualifying with the Authority.

- (a) If the authority elects under Sec. 201.035 to separately qualify bidders on a construction project, the authority will require each potential bidder to submit to the authority an application for qualification to include:

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(1) a questionnaire in a form prescribed by the authority, which may require the potential bidder to provide information concerning that bidder's:

(A) ability, capacity, equipment, skill, experience, and financial resources needed to perform the contract or provide the services required;

(B) ability to perform the contract or provide the services in the time prescribed without delay or interference;

(C) character, responsibility, integrity, and reputation;

(D) quality of performance in previous contracts or services, including references; and

(E) previous and existing compliance with laws relating to the contract or services;

(2) the bidder's current audited financial statement in form and substance acceptable to the authority; and

(3) a reasonable fee to be specified by the authority to cover the cost of evaluating the bidder's application.

(b) Information submitted by a potential bidder to the authority under this section is confidential to the extent that an exception to disclosure of such information is authorized by the Public Information Act, Chapter 552, Government Code, or other applicable law.

(c) An audited financial statement requires examination of the accounting system, records, and financial statements of the bidder by an independent certified public accountant in accordance with generally accepted auditing standards. Based on the examination, the auditor expresses an opinion concerning the fairness of the financial statements and conformity with generally accepted accounting principles.

(d) Upon the recommendation of the executive director and with the concurrence of the board, the authority may waive the requirement that a bidder's financial statement be audited if the estimated amount of the contract is \$1,000,000.00 or less. A bidder with no prior experience in construction or maintenance shall not receive a bidding capacity of more than \$100,000.00.

(e) The authority will advise the bidder of its qualification and approved bidding capacity or of its failure to qualify. A bidder qualified by the authority will remain qualified at its approved bidding capacity for 12 months from the date of the bidder's financial statement; provided, however, that the authority may require updated audited information at any time if circumstances develop which might alter the bidder's financial condition, ownership structure, affiliation status, or ability to operate as an ongoing concern. The authority may revoke or modify the bidder's qualification and approved bidding capacity based on such updated information. All such decisions concerning bidder qualifications shall be at the authority's sole discretion.

201.042 Notice of Contract Letting

- (a) Each notice of contract letting must provide:
 - (1) the date, time, and place where contracts will be let and bids opened;
 - (2) the address and telephone number from which prospective bidders may request bid documents; and
 - (3) a general description of the type of construction, services, or goods being sought by the authority.
- (b) The authority shall post a notice of contract letting and any addenda to a notice on its website (www.webbrma.com) for at least two weeks before the date set for letting of a contract.
- (c) Notice of a contract letting for a federal-aid project shall also be published in the official newspaper of the authority no later than three weeks before the date set for letting of the contract.
- (d) The authority may also publish notice of contract lettings in the Texas Register, trade publications, or such other places that the authority determines will enhance competition for the work.
- (e) The date specified in the notice may be extended if the executive director, in his or her sole discretion, determines that the extension is in the best interest of the authority. All bids, including those received before an extension is made, must be opened at the same time.

201.043 Bid Documents.

The authority will prepare a set of bid documents for each construction or building contract to be let through the procedures of this article.

201.044 Issuance of Bid Documents.

- (a) Except as otherwise provided in this article, the authority will issue bid documents for a construction contract or building contract upon request and only after proper notice has been given regarding the contract letting.
- (b) A request for bid documents for a federal-aid project must be submitted in writing and must include a statement in a form prescribed by the authority certifying whether the bidder is currently disqualified by an agency of the federal government as a participant in programs and activities involving federal financial and non-financial assistance and benefits.
- (c) A request for bid documents for any other construction or building contract may be made orally or in writing.
- (d) Unless otherwise prohibited under this article, the authority will, upon receipt of a request, issue bid documents for a construction contract as follows:

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- (1) to a bidder qualified by TxDOT, if the estimated cost of the project is within that bidder's available bidding capacity as determined by TxDOT;
- (2) to a bidder qualified by the authority, if the estimated cost of the project is within that bidder's available bidding capacity as determined by the authority; and
- (3) to a bidder who has substantially complied with the authority's requirements for qualification, as determined by the authority.

201.045 Withholding Bid Documents.

The authority will not issue bid documents for a construction contract if:

- (1) the bidder is suspended or debarred from contracting with TxDOT or the authority;
- (2) the bidder is prohibited from rebidding a specific project because of default of the first awarded bid;
- (3) the bidder has not fulfilled the requirements for qualification under this article, unless the bidder has substantially complied with the requirements for qualification, as determined by the authority;
- (4) the bidder is disqualified by an agency of the federal government as a participant in programs and activities involving federal assistance and benefits, and the contract is for a federal-aid project; or
- (5) the bidder or its subsidiary or affiliate has received compensation from the authority to participate in the preparation of the plans or specifications on which the bid or contract is based.

201.046 Completion and Submission of Bid Documents.

- (a) At the option of the authority, a pre-bid conference may be held before opening bids to allow potential bidders to seek clarification regarding the procurement and/or the bid documents. Alternatively, bidders may submit written requests for clarification.
- (b) Bidders shall complete all information requested in bid documents by typing, printing by computer printer, or printing in ink. The bidder shall submit a unit price, expressed in numerals, for each item for which a bid is requested (including zero dollars and zero cents, if appropriate), except in the case of a regular item that has an alternate bid item. In such case, prices must be submitted for the base bid or with the set of items of one or more of the alternates. Unit prices shown on acceptable computer printouts will be the official unit prices used to tabulate the official total bid amount and used in the contract if awarded.
- (c) Each set of bid documents shall be executed in ink in the complete and correct name of the bidder making the bid and shall be signed by the person or persons authorized to bind the bidder.

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(d) If required by the bid documents, the bidder must submit a bid guaranty with the bid. The bid guaranty shall be in the amount specified in the bid documents, shall be payable to the authority, and shall be in the form of a cashier's check, money order, or teller's check issued by a state or national bank, savings and loan association, or a state or federally chartered credit union (collectively referred to as "bank"). The authority will not accept cash, credit cards, personal checks or certified checks, or other types of money orders. Bid bonds may be accepted at the sole discretion of the authority. Failure to submit the required bid guaranty in the form set forth in this subsection shall disqualify a bidder from bidding on the project described in the bid documents.

(e) A bid on a federal-aid project shall include, in a form prescribed by the authority, a certification of eligibility status. The certification shall describe any suspension, debarment, voluntary exclusion, or ineligibility determination actions by an agency of the federal government, and any indictment, conviction, or civil judgment involving fraud or official misconduct, each with respect to the bidder or any person associated therewith in the capacity of owner, partner, director, officer, principal investor, project director/supervisor, manager, auditor, or a position involving the administration of federal funds; such certification shall cover the three-year period immediately preceding the date of the bid. Information adverse to the bidder as contained in the certification will be reviewed by the authority and by the Federal Highway Administration, and may result in rejection of the bid and disqualification of the bidder.

(f) The bidder shall place each completed set of bid documents in a sealed envelope which shall be clearly marked "Bid Documents for _____" (name of the project or service). When submitted by mail, this envelope shall be placed in another envelope which shall be sealed and addressed as indicated in the notice. Bids must be received at the location designated in the notice on or before the hour, as established by the official clock of the authority, and date set for the receipt. The official clock at the place designated for receipt of bids shall serve as the official determinant of the hour for which the bid shall be submitted and shall be considered late.

201.047 Revision of Bid by Bidder.

(a) A bidder may change a bid price before it is submitted to the authority by changing the price and initialing the revision in ink.

(b) A bidder may change a bid price after it is submitted to the authority by requesting return of the bid in writing prior to the expiration of the time for receipt of bids. The request must be made by a person authorized to bind the bidder.

(c) The authority will not accept a request by telephone, telegraph, or electronic mail, but will accept a properly signed facsimile request. The revised bid must be resubmitted prior to the time specified for the close of the receipt of bids.

201.048 Withdrawal of Bid.

(a) A bidder may withdraw a bid by submitting a request in writing before the time and date of

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the bid opening. The request must be made by a person authorized to bind the bidder.

(b) The authority will not accept telephone, telegraph, or electronic mail requests, but will accept a properly signed facsimile request.

201.049 Acceptance, Rejection, and Reading of Bids.

(a) Bids will be opened and read at a public meeting held at the time, date and place designated in the notice. Only the person so designated by the authority shall open bids on the date specified in the notice, or as may have been extended by direction of the executive director.

(b) The authority, acting through the executive director or the executive director's designee, will not accept and will not read a bid if:

- (1) the bid is submitted by an unqualified bidder;
- (2) the bid is in a form other than the official bid documents issued to the bidder;
- (3) the form and content of the bid do not comply with the requirements of the bid documents and/or subsection 201.041;
- (4) the bid, and if required, federal-aid project certification, are not signed;
- (5) the bid was received after the time or at some location other than specified in the notice or as may have been extended;
- (6) the bid guaranty, if required, does not comply with subsection 201.041;
- (7) the bidder did not attend a specified mandatory pre-bid conference, if required under the bid documents;
- (8) the proprietor, partner, majority shareholder, or substantial owner is 30 or more days delinquent in providing child support under a court order or a written repayment agreement;
- (9) the bidder was not authorized to be issued a bid under this article; or
- (10) more than one bid involves a bidder under the same or different names.

201.050 Tabulation of Bids.

(a) Except for lump sum building contracts bid items, the official total bid amount for each bidder will be determined by multiplying the unit bid price written in for each item by the respective quantity and totaling those amounts. Bid entries such as "no dollars and no cents" or "zero dollars and zero cents" will be interpreted to be one-tenth of a cent (\$.001) and will be entered in the bid tabulation as \$.001. Any entry less than \$.001 will be interpreted and entered as \$.001.

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(b) If a bidder submits both a completed set of bid documents and a properly completed computer printout of unit bid prices, the authority will use the computer printout to determine the total bid amount of the bid. If the computer printout is incomplete, the authority will use the completed bid documents to determine the total bid amount of the bid. If a bidder submits two computer printouts reflecting different totals, both printouts will be tabulated, and the authority will use the lowest tabulation.

(c) If a unit bid price is illegible, the authority will make a documented determination of the unit bid price for tabulation purposes. If a unit bid price has been entered for both the regular bid and a corresponding alternate bid, the authority will determine the option that results in the lowest total cost to the authority and tabulate as such. If both the regular and alternate bids result in the same cost to the authority, the authority will select the regular bid item or items.

201.051 Award of Contract.

(a) Except as otherwise provided in this article or by subsection (c), if the authority does not reject all bids, it will award the contract to the lowest best bidder.

(b) In determining the lowest best bidder, in addition to price the authority may consider the bidder's:

(1) ability, capacity, and skill to perform the contract or provide the services under the conditions prescribed in the procurement and contract documents; and

(2) sufficiency of financial resources to perform the contract or provide the services.

(c) As an alternative to awarding a contract under subsection (a), the authority may award a contract to:

(1) the lowest best bidder; or

(2) a local bidder, provided that:

(A) the bid from the local bidder is no more than three percent (3%) higher than the bid of the lowest best bidder, and

(B) the lowest best bidder is not a local bidder.

(3) In this subsection, a "local bidder" means a bidder whose principal place of business is located within the Jurisdiction of the authority, and the "principal place of business" means the bidder's designated headquarters, where most of the important functions and full responsibility for managing and coordinating the bidder's business activities take place.

(d) The authority may not award a contract to a local bidder under subsection (c) unless the board determines by resolution that awarding the contract to the local bidder offers the authority the best

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combination of contract price, technical competence, and economic development opportunities for residents in the Jurisdiction of the authority.

(e) The authority may not award a contract under subsection (c) if the authority uses funds from a federal, state, or other source as any payment for the contract and the award of the contract under subsection (c) would violate federal or state law or regulations, or if the funding source prohibits or restricts the award of the contract under subsection (c).

(f) Notwithstanding this section, the authority is not required to award a contract and may reject all bids.

201.052 Rejection of Bids; Nonresident Bidders.

(a) The authority, acting through the executive director or his designee, may reject any and all bids opened, read, and tabulated under this article. It will reject all bids if:

- (1) there is reason to believe collusion may have existed among the bidders;
- (2) the low bid is determined to be both mathematically and materially unbalanced;
- (3) the lowest best bid is higher than the authority's estimate and the authority determines that re-advertising the project for bids may result in a significantly lower low bid or that the work should be done by the authority; or
- (4) the board, acting on the recommendation of the executive director, determines, for any reason, that it is in the best interest of the authority to reject all bids.

(b) In accordance with Subchapter A, Chapter 2252, Government Code, the authority will not award a contract to a nonresident bidder unless the nonresident underbids the lowest best bid submitted by a responsible resident bidder by an amount that is not less than the amount by which a resident bidder would be required to underbid the nonresident bidder to obtain a comparable contract in the state in which the nonresident's principal place of business is located.

201.053 Bid Protests.

(a) All protests relating to advertising of bid notices, alleged improprieties or ambiguities in bid documents, deadlines, bid openings and all other bid-related procedures must be made in writing and submitted to the executive director within five days of the bid opening. Each protest must include the following:

- (1) the name and address of the protester, and the vendor it represents, if different;
- (2) the identification number, reference number, or other identifying criteria specified in the bid documents to identify the procurement in question;
- (3) a statement of the grounds for protest; and

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- (4) all documentation supporting the protest.
- (b) A decision and response to the protest will be prepared by the executive director within a reasonable time after receipt of a properly prepared written protest.
- (c) Appeals of responses and decisions regarding protests must be made to the board in writing, and must be filed with the executive director of the authority, with a copy to the chairman of the board, within ten days after the response and decision regarding the original protest are issued. Written appeals shall include all information contained in the original written protest, as well as any newly discovered documentation supporting the protest that was not reasonably available to the protester when the original protest was filed. Subject to all applicable laws governing the authority, the decision of the board regarding an appeal shall be final.

201.054 Contract Execution; Submission of Ancillary Items.

- (a) Within the time limit specified by the authority, the successful bidder must execute and deliver the contract to the authority together with all information required by the authority relating to the Disadvantaged Business Enterprises participation to be used to achieve the contract's Disadvantaged Business Enterprises goal as specified in the bid documents and the contract.
- (b) After the authority sends written notification of its acceptance of the successful bidder's documentation to achieve the Disadvantaged Business Enterprises goal, if any, the successful bidder must furnish to the authority within the time limit specified by the authority:
 - (1) a performance bond and a payment bond, if required and as required by Chapter 2253, Government Code, with powers of attorneys attached, each in the full amount of the contract price, executed by a surety company or surety companies authorized to execute surety bonds under and in accordance with state law;
 - (2) a certificate of insurance on form ACORD-27 showing coverages in accordance with contract requirements; provided, however, that a successful bidder on a routine construction contract will be required to provide the certificate of insurance prior to the date the contractor begins work as specified in the authority's order to begin work.

201.055 Unbalanced Bids.

The authority will examine the unit bid prices of the apparent low bid for reasonable conformance with the authority's estimated prices. The authority will evaluate, and may reject, a bid with extreme variations from the authority's estimate, or where obvious unbalancing of unit prices has occurred.

201.056 Bid Guaranty.

- (a) Not later than seven days after bids are opened, the authority will mail the bid guaranty of all bidders to the address specified on each bidder's bid documents, except that the authority will retain the bid guaranty of the apparent lowest best bidder, second-lowest best bidder, and third-lowest best

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bidder, until after the contract has been awarded, executed, and bonded.

(b) If the successful bidder (including a second-lowest best bidder or third-lowest best bidder that ultimately becomes the successful bidder due to a superior bidder's failure to comply with these rules or to execute a contract with the authority) does not comply with section 201.049 the bid guaranty will become the property of the authority, not as a penalty but as liquidated damages, unless the bidder effects compliance within seven days after the date the bidder is required to submit the bonds and insurance certificate under section 201.049.

(c) A bidder who forfeits a bid guaranty will not be considered in future bids for the same work unless there has been a substantial change in the design of the project subsequent to the forfeiture of the bid guaranty and the board, upon request made in writing by bidder and received at such time that the board may consider the request at a regularly scheduled board meeting prior to the due date for the bids approves of the submission of a bid by the bidder.

201.057 Progress Payments; Retainage and Liquidated Damages.

(a) In addition to other provisions required by the authority, construction and building contracts will provide for the authority to make progress payments, which shall be reduced by retainage, as work progresses and is approved by the authority.

(b) Retainage shall be in the amount of five percent of the contract price until the entire work has been completed and accepted. Unless the authority agrees otherwise in writing, retainage shall not bear interest or be segregated from other authority funds. If the authority agrees to segregate retainage in an interest-bearing account, the authority may impose terms and conditions on such arrangement, including but not limited to, the following:

(1) retained funds must be deposited under the terms of a trust agreement with a state or national bank domiciled in Texas and approved by the authority;

(2) all expenses incident to the deposit and all charges made by the escrow agent for custody of the securities and forwarding of interest shall be paid solely by the contractor;

(3) the authority may, at any time and with or without reason, demand in writing that the bank return or repay, within 30 days of the demand, the retainage or any investments in which it is invested; and

(4) any other terms and conditions prescribed by the authority as necessary to protect the interests of the authority.

(c) Without limiting the authority's right to require any other contract provisions, the authority, at its sole discretion, may elect to require that a liquidated damages provision be made a part of any contract it enters into. Design-Build Contract; Comprehensive Development Agreement

Subchapter A. DESIGN-BUILD PROCUREMENT

201.300 Design-Build Contract for a Transportation Project

- (a) The authority may use the design-build method to procure the design, construction, financing, expansion, extension, related capital maintenance, rehabilitation, alteration, or repair of a transportation project. In using the design-build method and in entering into a contract for the services of a design-build contractor, the authority and the design-build contractor shall follow the procedures and requirements of this subchapter.
- (b) The authority may enter into not more than two design-build contracts in any fiscal year.
- (c) A design-build contract under this subchapter may not grant to a private entity:
 - (1) a leasehold interest in the transportation project; or
 - (2) the right to operate or retain revenue from the operation of the transportation project.

201.301 Definitions

In this subchapter:

- (1) “Design-build contractor” means a partnership, corporation, or other legal entity or team that includes an engineering firm and a construction contractor qualified to engage in the construction of transportation projects in this state.
- (2) “Design-build method” means a project delivery method by which the authority contracts with a single entity to provide both design and construction services for the construction, rehabilitation, alteration, or repair of a transportation project.

201.302 Procurement Process

- (a) The authority must solicit proposals for a design-build contract under this subchapter.
- (b) The Professional Services Procurement Act, Chapter 2254, Government Code, does not apply to a design-build contract.

201.303 Use of Engineer or Engineering Firm and Other Professional Services

- (a) The authority must select or designate an engineer or a qualified engineering firm that is independent of the design-build contractor to act as the authority’s representative during the procurement of a design-build contract.
- (b) The engineer representative selected or designated under this section may be:
 - (1) an engineer that is an employee of the authority;

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- (2) the authority's general engineering consultant, if any; or
 - (3) a qualified engineer or engineering firm hired by the authority pursuant to the Professional Services Procurement Act, Chapter 2254, Government Code.
- (c) The authority must provide or contract for, independently of the design build contractor, the following services as necessary for acceptance of the transportation project by the authority:
- (1) inspection services;
 - (2) construction materials engineering and testing; and
 - (3) verification testing services.
- (d) The authority shall ensure that the engineering services contracted for under this section are selected based on demonstrated competence and qualifications, in accordance with applicable law.

201.304 Requests for Qualifications

- (a) The authority must solicit proposals for a design-build contract by issuing a Request for Qualifications ("RFQ").
- (b) The authority shall publish a notice advertising the issuance of the RFQ in the *Texas Register* and on the authority's website, and shall publish the RFQ on the authority's website.
- (c) An RFQ issued under this subchapter shall include:
- (1) information regarding the proposed project's location, scope, and limits;
 - (2) information regarding funding that may be available for the project and a description of the financing to be requested from the design-build contractor, as applicable;
 - (3) criteria that will be used to evaluate the proposals, which must include a proposer's qualifications, experience, technical competence, and ability to develop the project;
 - (4) the relative weight given to the criteria; and
 - (5) the deadline by which proposals must be received by the authority.

201.305 Withdrawal of an RFQ

The authority may withdraw an RFQ at any time.

201.306 Evaluation of Responses to an RFQ

- (a) If the authority receives only one responsive proposal to an RFQ, the authority shall terminate the procurement.

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- (b) The authority shall evaluate each qualifications statement received in response to an RFQ based on the criteria identified in the request.
- (c) The authority may interview responding proposers.
- (d) Based on the evaluation of qualifications statements and interviews, if any, the authority shall qualify or short-list at least two, but no more than five, proposers to submit detailed proposals.

201.307 Requests For Detailed Proposals

- (a) The authority shall issue a request for detailed proposals (“RFDP”) to proposers qualified or short-listed under Section 201.306.
- (b) Before issuing an RFDP under this section, the authority may issue a draft RFDP to the proposers eligible under Subsection (a) for purposes of receiving their input.
- (c) An RFDP must include:
 - (1) information on the overall project goals;
 - (2) the authority’s cost estimates for the design-build portion of the work;
 - (3) materials specifications;
 - (4) special material requirements;
 - (5) a schematic design approximately 30 percent complete;
 - (6) known utilities, provided that the authority is not required to undertake an effort to locate utilities;
 - (7) quality assurance and quality control requirements;
 - (8) the location of relevant structures;
 - (9) notice of authority rules or goals relating to awarding contracts to disadvantaged businesses;
 - (10) available geotechnical or other other information related to the project;
 - (11) the status of any environmental review of the project;
 - (12) detailed instructions for preparing the technical proposal required by Section 201.309, including a description of the form and level of completeness of drawings expected;
 - (13) the relative weighting of the technical and cost proposals required by this section and the formula by which the proposals will be evaluated and ranked, provided that the formula shall

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allocate at least 70 percent of the weighting to the cost proposal;

- (14) the criteria and weighting for each element of the technical proposal;
- (15) the risks and costs that should be assumed by the design-build contractor, including:
 - (A) all risks and costs associated with:
 - (i) scope changes and modifications, as requested by the authority;
 - (ii) unknown or differing site conditions;
 - (iii) environmental clearance and other regulatory permitting for the project;
 - and
 - (iv) natural disasters and other force majeure events; and
 - (B) all costs associated with property acquisition, excluding costs associated with acquiring a temporary easement or work area associated with staging or construction for the project;
- (16) a general form of the design-build contract that the authority proposes if the terms of the contract may be modified as a result of negotiations prior to contract execution; and
- (17) the deadline established by Section 201.310 by which responses to the RFDP must be received.

201.308 Alternative Technical Concepts

- (a) The authority may provide for the submission of alternative technical concepts by a proposer in the response to the RFDP.
- (b) If the authority provides for the submission of alternative technical concepts, the authority must prescribe the process for notifying a proposer whether the proposer's alternative technical concepts are approved for inclusion in a technical proposal.

201.309 Separate Technical and Cost Proposals

- (a) Each response submitted to an RFDP shall include a sealed technical proposal and a separate sealed cost proposal.
- (b) The technical proposal must address:
 - (1) the proposer's qualifications and demonstrated technical competence, provided that the proposer shall not be requested to resubmit any information that was submitted and evaluated pursuant to Section 201.304;

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- (2) the feasibility of developing the project as proposed, including identification of anticipated problems;
 - (3) the proposed solutions to anticipated problems;
 - (4) the ability of the proposer to meet schedules;
 - (5) the conceptual engineering design proposed; and
 - (6) any other information requested by the authority.
- (c) The cost proposal must include:
- (1) the cost of delivering the project;
 - (2) the estimated number of days required to complete the project; and
 - (3) any terms for financing for the project that the proposer plans to provide.

201.310 Deadline for Response to RFDP

The authority shall establish a time, date, and location for submittal of a response to an RFDP, which deadline shall be no later than the 180th day after the RFDP is issued to each proposer qualified or short-listed under Section 201.306.

201.311 Withdrawal of an RFDP

- (a) The authority may withdraw a RFDP at any time prior to the submission deadline for detailed proposals. In such event the authority shall have no liability to the entities chosen to submit detailed proposals.
- (b) If the authority provides for the submission of Alternative Technical Concepts (“ATCs”) and/or Value Added Concepts (“VACs”), the authority shall establish a process for submission and review of ATCs and/or VACs prior to submission of a technical proposal. Only those ATCs and/or VACs approved by the authority may be included in an entity’s technical proposal. The authority shall notify a proposer whether its ATCs and/or VACs are approved for inclusion in the technical proposal.
- (c) The authority may conduct meetings with or interview proposers submitting a response to an RFDP.

201.312 Unapproved Changes to Team

The authority may reject as nonresponsive a proposal from a proposer qualified or short-listed under Section 201.306 that makes a significant change to the composition of the proposer’s design-build team as initially submitted if that change was not approved by the authority as provided in the RFQ.

201.313 Evaluation and Ranking of Responses to an RFDP

- (a) The authority shall first open, evaluate, and score each responsive technical proposal submitted on the basis of the criteria described in the RFDP and assign points on the basis of the weighting specified in the request for detailed proposals.
- (b) After completing the scoring required by Subsection (a), the authority shall subsequently open, evaluate, and score each cost proposal based on criteria set forth in the RFDP and assign points on the basis of the weighting specified in the request for detailed proposals. The authority shall rank the proposers in accordance with the formula provided in the request for detailed proposals.
- (c) The authority shall then rank the proposers in accordance with the formula provided in the RFDP.

201.314 Stipend for Unsuccessful Proposers

- (a) Pursuant to the provisions of the RFDP, the authority shall pay an unsuccessful proposer that submits a responsive proposal to the RFDP a stipend for work product contained in the proposal. The stipend must be specified in the initial RFDP in an amount of at least two-tenths of one percent of the contract amount, but may not exceed the value of the work product contained in the proposal to the authority. In the event the authority determines that the value of the work product is less than the stipend amount, the authority must provide the proposer with a detailed explanation of the valuation, including the methodology and assumptions used in determining value.
- (b) After payment of the stipend, the authority may make use of any work product contained in the unsuccessful proposal, including the techniques, methods, processes, and information contained in the proposal.
- (c) The use by the authority of any design element contained in an unsuccessful proposal is at the sole risk and discretion of the authority and does not confer liability on the recipient of the stipend under this section.
- (d) The authority may provide in the RFDP for the payment of a partial stipend in the event a procurement is terminated prior to securing project financing and execution of a design-build contract.

201.315 Contract Negotiations

- (a) After ranking the proposers under Section 201.313, the authority shall first attempt to negotiate a contract with the highest-ranked proposer.
- (b) If the authority is unable to negotiate a satisfactory contract with the highest-ranked proposer, the authority shall, formally and in writing, end all negotiations with that proposer and proceed to negotiate with the next proposer in the order of the selection ranking until a contract is reached or negotiations with all ranked proposers end.

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(c) If the authority has committed in the RFDP to paying a stipend to unsuccessful proposers in accordance with Section 201.314, the authority may include in the negotiations alternative technical concepts proposed by other proposers.

(d) The authority may establish a deadline for the completion of negotiations with a proposer for a design-build contract. If a design-build contract has not been executed by that deadline, the authority may terminate the negotiation under Subsection (b) or, at its discretion, may extend the deadline for negotiating a design-build contract with that proposer.

(e) Notwithstanding the foregoing, the authority may terminate the procurement process at any time upon a determination that continuation of the process or development of a project through a design-build contract is not in the authority's best interest. If the procurement process is terminated after the deadline for responses to the RFDP under Section 201.310, the authority shall have no liability to any proposer other than paying the stipend in accordance with the terms of Section 201.314.

201.316 Performance and Payment Security

(a) The authority shall require a design-build contractor to provide:

- (1) a performance and payment bond;
- (2) an alternative form of security; or
- (3) a combination of a performance and payment bond and alternative security.

(b) Except as provided by Subsection (c), a performance and payment bond, alternative form of security, or combination of the forms of security shall be in an amount equal to the cost of constructing or maintaining the project.

(c) If the authority determines that it is impracticable for a private entity to provide security in the amount described by Subsection (b), the authority shall set the amount of the security.

(d) A performance and payment bond is not required for the portion of a design-build contract that includes design services only.

(e) The authority may require one or more of the following alternative forms of security:

- (1) a cashier's check drawn on a financial entity specified by the authority;
- (2) a United States bond or note;
- (3) an irrevocable bank letter of credit drawn from a federal or Texas chartered bank; or
- (4) any other form of security determined suitable by the authority.

Subchapter B. COMPREHENSIVE DEVELOPMENT AGREEMENTS

201.350 Comprehensive Development Agreement Allowed

- (a) The authority may enter into a comprehensive development agreement (a “CDA”) for a transportation project authorized by state law in accordance with requirements and procedures established by this subchapter.
- (b) The authority may enter into a CDA with a private entity that, at a minimum:
 - (1) provides for the design and construction of a transportation project;
 - (2) may provide for the financing, acquisition, maintenance, or operation of a transportation project; and
 - (3) entitles the private entity to:
 - (A) a leasehold interest in the transportation project; or
 - (B) the right to operate or retain revenue from the operation of the transportation project.
- (c) The authority may negotiate provisions relating to professional and consulting services provided in connection with a CDA.

201.351 Confidentiality of Negotiations for a CDA

- (a) The authority shall use its best efforts to protect the confidentiality of information made confidential by Sections 370.307 and 371.052(d), Transportation Code, as established by state law and detailed in Subsection (b).
- (b) The following information in the possession of the authority or its agents is confidential, is not subject to disclosure, inspection, or copying under Chapter 552, Government Code, and is not subject to disclosure, discovery, subpoena, or other means of legal compulsion for its release until a final contract for a proposed CDA project is entered into:
 - (1) all or part of a proposal submitted by a private entity for a CDA, except:
 - (A) information regarding the proposed transportation project’s location, scope, and limits; and
 - (B) information regarding the proposing private entity's qualifications, experience, technical competence, and capability to develop the project;
 - (2) supplemental information or material submitted by a private entity in connection with a proposal submitted under this subchapter; and

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(3) information created or collected by an authority or its agent during consideration of a proposal submitted under this subchapter, including without limitation financial forecasts and traffic and revenue reports prepared by or for the authority before the authority enters into a CDA.

(c) After the authority completes its final ranking of proposals under Section 201.358, the final rankings of each proposal under each of the published criteria are not confidential.

(d) After the authority enters into a CDA, financial forecasts and traffic revenue reports prepared by or for the authority before it entered into the CDA are public information.

201.352 Competitive Procurement Process for a CDA

(a) The authority may consider an unsolicited proposal to enter into a CDA or may solicit proposals for a CDA in accordance with this subchapter.

(b) The competitive bidding requirements for highway projects as specified under Chapter 223, Transportation Code, and Chapter 2254, the Texas Professional Services Procurement Act, Government Code, do not apply to a CDA.

201.353 Filing an Unsolicited Proposal for a CDA

(a) An unsolicited proposal for a CDA filed with the authority shall comply with the requirements and procedures established by this section.

(b) An unsolicited proposal filed with the authority must include a \$20,000.00 non-refundable review fee payable to the authority.

(c) An unsolicited proposal must also include the following information:

(1) the proposed transportation project location, scope, and limits;

(2) information regarding the proposing private entity's qualifications, experience, technical competence, and capability to develop the project;

(3) a proposed financial plan for the proposed project that includes, at a minimum:

(A) projected project costs;

(B) proposed sources of funds; and

(4) the name and business address of each person and business entity with a substantial interest in the business entity that is the proposing private entity filing the unsolicited proposal, as the terms "business entity" and "substantial interest" are defined under Chapter 171, Government Code, and the name and business address of each consultant or subconsultant the private entity anticipates using if the private entity develops the proposed project.

201.354 Review of an Unsolicited Proposal

- (a) An unsolicited proposal shall be reviewed by the executive director, who may interview, and who may request additional information from, the proposing private entity. Based on that review, the executive director shall make a recommendation to the board on whether the board should consider further evaluation of the unsolicited proposal.
- (b) If the board authorizes further evaluation of an unsolicited proposal, then the board shall direct the executive director to issue an RFQ under Section 201.355.

201.355 Authority Solicitation of Requests for Qualifications

- (a) Under this subchapter, the authority may solicit proposals for a CDA to develop a transportation project or for competing proposals to an unsolicited proposal filed with the authority by issuing an RFQ relating to the transportation project.
- (b) The authority shall publish a notice advertising the issuance of the RFQ in the *Texas Register* and on the authority's website, and shall publish the RFQ on the authority's website.
- (c) An RFQ issued under this section shall include the following:
 - (1) a description of the project;
 - (2) the information a private entity must provide in response to the RFQ regarding:
 - (A) the private entity's qualifications, experience, technical competence, and capability to develop the project;
 - (B) the private entity's proposed financial plan for the proposed project that includes, at a minimum:
 - (i) projected project costs; and
 - (ii) proposed sources of funds; and
 - (3) the criteria to be used by the authority to evaluate proposals received in response to the RFQ;
 - (4) the relative weight given to the criteria; and
 - (5) the deadline by which proposals must be received by the authority.
- (d) A proposal submitted in response to an RFQ issued under this section must include, at a minimum, the information required to be submitted under Subsection (c)(2), and, if the RFQ solicits competing proposals to an unsolicited proposal filed under Section 201.353, the fee required by Section 201.353(b).

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(e) The authority may withdraw the RFQ at any time, and may then publish a new RFQ for a CDA in accordance with this section.

201.356 Evaluation of the Responses to a Request for Qualifications

(a) The executive director shall review each response received to an RFQ issued under Section 201.355 based on the criteria and relative weighting established in the RFQ. The executive director may include an interview as part of the review process.

(b) After completing the review, the executive director shall make a recommendation to the board on whether the board should consider further evaluation of a CDA for the project.

(c) If the board decides to proceed with further evaluation of a CDA for the project, the board shall direct the executive director to issue a request for detailed proposals (an “RFDP”) under Section 201.357.

(d) If the authority has received and reviewed more than one proposal from a private entity under Section 201.353, Section 201.355, or both, the board shall qualify at least two private entities to respond to the RFDP issued under Section 201.357.

(e) If only one private entity has filed a proposal with the authority under this subchapter, the board may request a response from the sole private entity to an RFDP issued under Section 201.357.

201.357 Request for Detailed Proposals

(a) Before issuing an RFDP, the authority may solicit input from all private entities qualified under Section 201.356 and from any other person.

(b) The authority shall issue an RFDP to all private entities qualified under Section 201.356. The authority shall mail or hand deliver the RFDP directly to the private entity.

(c) The RFDP must contain the following information:

- (1) instructions for preparing the proposal and the items included therein;
- (2) the criteria to be used by the authority to evaluate the detailed proposals, including factors related to:
 - (A) oversight of the toll project;
 - (B) maintenance and operations costs of the toll project;
 - (C) the structure and rates of tolls;
 - (D) economic development impacts of the toll project;

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- (E) benefits and impacts of the toll project; and
 - (F) any other factors the authority determines appropriate;
 - (3) the relative weight to be given to the criteria;
 - (4) a stipulated amount to be paid to unsuccessful proposers subject to Section 201.362, if any, including any terms and conditions relating to payment of the stipulated amount;
 - (5) the general form of a CDA sought by the authority, including any matters relating to the CDA the authority considers advantageous to the authority; and
 - (6) the date and time by which the detailed proposal must be received by the authority.
- (d) An RFDP under this subchapter may require the private entity to provide additional information relating to:
- (1) the private entity's qualifications and demonstrated technical competence;
 - (2) the feasibility of developing the project as proposed;
 - (3) detailed engineering or architectural designs;
 - (4) the private entity's ability to meet schedules;
 - (5) costing methodology; and
 - (6) any other information the authority considers relevant or necessary to fully assess the private entity's proposal.
- (e) The RFDP may require a responding private entity to submit a sealed technical proposal and a separate, sealed cost proposal.
- (f) The authority may withdraw an RFDP at any time. In such event the authority shall have no liability to a private entity chosen to submit a detailed proposal, except as may be specified in the RFDP regarding a stipulated amount offered under Subsection (c)(4) and Section 201.362.
- (g) After the authority has issued an RFDP under this section, the authority may solicit input regarding alternative technical concepts.

201.358 Evaluation and Ranking of Detailed CDA Proposals

The authority shall evaluate and rank each detailed proposal received based on the criteria described in the RFDP and shall identify the private entity whose proposal offers the best value to the authority. The authority may interview the private entities as part of its evaluation process.

201.359 Post-Submissions Discussions

(a) After the authority has evaluated and ranked the detailed proposals in accordance with Section 201.358, the authority may enter into discussions with the private entity whose proposal offers the apparent best value provided, The discussions under this section shall be limited to:

(1) incorporation of aspects of other detailed proposals for the purpose of achieving the overall best value for the authority;

(2) clarifications and minor adjustments in scheduling, designs, operating characteristics, cash flow, and similar items; and

(3) other matters that have arisen since the submission of the detailed proposal.

(b) If at any point in discussions under Subsection (a), it appears to the authority that the highest ranking proposal will not provide the authority with the overall best value, the authority may end discussions with the highest-ranking private entity and enter into discussions with the private entity submitting the next-highest ranking proposal.

(c) The authority may withdraw a request issued under Section 201.357 at any time. The authority may then publish a new request for competing proposals and qualifications under Section 201.355.

201.360 Negotiations for CDA

(a) Subsequent to the discussions conducted pursuant to Section 201.359 and provided the authority has not terminated or withdrawn the procurement, the authority and the highest-ranking proposer shall attempt to negotiate the specific terms of a CDA.

(b) The authority shall prescribe the general form of the CDA and may include any matter therein considered advantageous to the authority.

(c) The authority may establish a deadline for the completion of negotiations for a CDA. If an agreement has not been executed within that time, the authority may terminate the negotiations, or, at its discretion, may extend the time for negotiating an agreement.

(d) In the event an agreement is not negotiated within the time specified by the authority, or if the parties otherwise agree to cease negotiations, the authority may commence negotiations with the second-ranked proposer or it may terminate the process of pursuing a CDA for the project which is the subject of the procurement process.

(e) Notwithstanding the foregoing, the authority may terminate the procurement process, including the negotiations for a CDA, at any time upon a determination that continuation of the process or development of a project through a CDA is not in the authority's best interest. In such event, the authority shall have no liability to any proposer other than paying the stipend in accordance with the terms of Section 201.362 if detailed proposals have been submitted to the authority.

201.361 Property Subject to a CDA

- (a) A transportation project (excluding a public utility facility) that is the subject of a CDA is public property and belongs to the authority.
- (b) The authority may lease rights-of-ways, grant easements, issue franchises, licenses, permits or any other lawful form of use to enable a private entity to construct, operate, and maintain a transportation project, including supplemental facilities. At the termination of any such agreement, the transportation project shall be returned to the authority in a state of maintenance deemed adequate by the authority and at no additional cost to the authority.

201.362 Payment by Authority for Submission of Detailed CDA Proposal

- (a) The authority may pay an unsuccessful private entity that submits a response to an RFDP issued under Section 201.357 a stipulated amount of the final contract price for any costs incurred in preparing that proposal. A stipulated amount may not exceed the value of any work product contained in the proposal that can, as determined by the authority, be used by the authority in the performance of its functions. The use by the authority of any design element contained in an unsuccessful proposal is at the sole risk and discretion of the authority and does not confer liability on the recipient of the stipulated amount under this section.
- (b) After payment of a stipulated amount under Subsection (a):
 - (1) the authority owns the exclusive rights to, and may make use of any work product contained in, the proposal, including the technologies, techniques, methods, processes, and information contained in the project design; and
 - (2) the work product contained in the proposal becomes the property of the authority.

201.363 Performance and Payment Security

- (a) The authority shall require any private entity entering into a CDA under this subchapter to provide a performance and payment bond or an alternative form of security in an amount sufficient to:
 - (1) insure the proper performance of the agreement; and
 - (2) protect:
 - (3) the authority; and
 - (4) payment bond beneficiaries who have a direct contractual relationship with the private entity and subcontractors of the private entity who supply labor or materials.
- (b) A performance and payment bond or alternative form of security shall be in an amount equal to the cost of constructing or maintaining the project.

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- (c) If the authority determines that it is impracticable for a private entity to provide security in the amount described by Subsection (b), the authority shall set the amount of the bonds or alternative form of security.
- (d) A performance and payment bond or alternative form of security is not required for the portion of a CDA that includes only design or planning services, the performance of preliminary studies, or the acquisition of real property.
- (e) The amount of the payment security must not be less than the amount of the performance security.
- (f) If the authority prescribes requirements for alternative forms of security, in addition to performance and payment bonds the authority may require the following alternative forms of security:
 - (1) a cashier's check drawn on a financial entity specified by the authority;
 - (2) a United States bond or note;
 - (3) an irrevocable bank letter of credit; or
 - (4) any other form of security determined suitable by the authority.

201.364 Review by Attorney General

- (a) The authority may not enter into a CDA unless the Texas Attorney General reviews the proposed agreement and determines the CDA is legally sufficient, in accordance with Subchapter B, Chapter 371, Transportation Code.
- (b) The authority may require the private entity who intends to enter into a CDA with the authority to pay the examination fee assessed by the attorney general for the legal sufficiency review required by Section 371.051, Transportation Code.

Article VII. BUSINESS OPPORTUNITY PROGRAM AND POLICY

201.067 Purpose

In accordance with state and federal law, the authority is required to facilitate and assure the participation of disadvantaged and small businesses in the authority's procurement process. The authority is also generally required to procure its goods and services and construction contracts through a competitive bid process. To facilitate compliance with federal and state laws regarding disadvantaged businesses and competitive bid procurement, the board adopted Resolution No. 03-60, which establishes the Disadvantaged Business Enterprise ("DBE") Policy Statement and this Business Opportunity Program and Policy ("BOPP"). The BOPP incorporates the policies and objectives of state and federal laws, and establishes goals that attempt to monitor and encourage disadvantaged and small businesses to participate in the process and award of governmental contracts. The BOPP will

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consist of two separately administered programs: (1) the DBE Program; and (2) the Small Business Enterprise (SBE) Program.

201.068 Applicability

The policies, procedures and contract clause(s) established under the BOPP apply to authority procurements, bidders and recipients of contracts, and to related subcontracts, to the extent that these provisions are not inconsistent with state or federal law or other rules and regulations.

201.069 Policy Statement and Objectives Of Business Opportunity Program

(a) It is the policy of the authority to ensure that disadvantaged businesses, as defined in 49 C.F.R. Part 26 and under this BOPP, have an equal opportunity to receive and participate in contracts. It is the policy of the authority never to exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract on the basis of race, color, sex, or national origin. In administering its BOPP, the authority will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of federal and state law with respect to individuals of a particular race, color, sex, or national origin. In implementing these policies and objectives, the authority will strive to ensure that the DBE Program is narrowly tailored in accordance with applicable law.

(b) This program shall also incorporate any DBE Policy Statement adopted by the board.

201.070 Administration of Business Opportunity Program

The DBE and SBE programs will be administered through and in accordance with the BOPP. All authority departments, personnel, and/or consultants having or sharing responsibility for awarding contracts and/or making procurements, will support and assist in promoting and carrying out this BOPP. Examples of such departments, or consultant services, include Administration, Engineering, Information Technology, Maintenance, Contract Management, Legal, and Purchasing.

201.071 BOPP Liaison Officer

The executive director will appoint a BOPP Liaison Officer who will report directly to the executive director regarding the implementation, status and compliance with the BOPP. The BOPP Liaison Officer's duties for this BOPP include, but are not limited to, the following:

- (1) implementing, coordinating, administering and monitoring the BOPP;

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- (2) developing and presenting annual and other reports as may be requested by the executive director or board;
- (3) coordinating and conducting outreach efforts with other authority departments, TxDOT, FHWA and other agencies;
- (4) educating and advising the staff as necessary for effective implementation of the BOPP, and the DBE and SBE programs;
- (5) developing and maintaining procedures to ensure that disadvantaged businesses are afforded an equitable opportunity to compete on all contracts by providing assistance and opportunities through workshops and trade fairs, distributing handbooks, conducting pre-bid/pre-proposal conferences, and assuring timely dissemination of bid/contract information;
- (6) developing, administering and enforcing policies, standards, definitions, criteria and procedures to govern the implementation, interpretation, and application of the BOPP in a manner that is designed to achieve its purposes;
- (7) assuring that listings or directories of SBEs are developed, maintained and available to persons seeking to do business with the authority;
- (8) receiving and reviewing inquiries and making recommendations concerning the DBE and/or SBE programs, including concerns about violations and/or abuse of the DBE and/or SBE programs;
- (9) making recommendations for resolution of any issues or concerns and taking appropriate steps to enforce the BOPP, including deciding and imposing appropriate sanctions for violations and/or abuse of the program;
- (10) considering and evaluating whether efforts for DBE and SBE utilization by contractors satisfy the good faith requirements of the BOPP;
- (11) recommending, in cooperation with other departments, appropriate DBE and/or SBE goals and any program changes, which may be appropriate to improve the overall effectiveness of the BOPP;
- (12) ensuring that appropriate provisions of the DBE and/or SBE Program are included in bid proposals and contract specifications;
- (13) periodically reviewing applicable insurance and bonding requirements with a view toward determining, if prudent and feasible, whether established risk/exposure limits may be changed to allow business enterprises, particularly DBEs and SBEs, to bid more competitively on all contracts;
- (14) compiling information to determine the level of DBE and/or SBE utilization; and

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(15) reviewing contracting requirement and recommending modification of requirements, where appropriate, that may tend to create barriers for minority, women owned and small businesses.

201.072 Departmental Responsibilities

All authority departments, and consultants, when applicable, will cooperate with the BOPP Liaison Officer in the implementation of the goals and intent of this BOPP. However, certain departments and consultants will have particular responsibilities because of their procurement activity. Examples of such departments and consultant services include Engineering, Information Technology, Maintenance and Purchasing. These responsibilities for this BOPP include, but are not limited to, the following:

(1) assisting the BOPP Liaison Officer in gathering information to determine the availability of qualified disadvantaged businesses, as defined in this BOPP;

(2) assisting and participating in workshops, trade fairs, outreach seminars, and other similar programs designed to identify and increase the participation of disadvantaged businesses in authority projects;

(3) working with the BOPP Liaison and other departments and coordinating with TxDOT, where appropriate, in establishing BOPP goals;

(4) maintaining appropriate records to keep track of compliance with the BOPP and to be able to present reports concerning the DBE/SBE programs;

(5) ensuring that applicable provisions of the DBE and/or SBE programs are included in bid proposals and specifications and in contracts awarded;

(6) assisting in evaluating whether there are opportunities to present bid packages and requests for proposal in a manner that provides DBEs and/or SBEs a maximum opportunity for competitive participation; and

(7) ensuring that purchasing procedures are consistent with the BOPP.

201.073 Outreach

The authority will maintain and participate in outreach programs that are designed to maximize the opportunities for disadvantaged and small businesses to contract with the authority. The outreach efforts will include, but not be limited to, one or more of the following:

(1) Website: The authority's official website will include information about its procurement process and how to do business with the authority.

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(2) Notice Of Bidding Opportunities: The authority will advertise bidding opportunities in accordance with the Procurement Policy. The authority may advertise in newspapers or other publications that target small, minority-owned, and/or woman-owned businesses. The authority will take reasonable steps to include disadvantaged and small businesses on its mailing lists for the receipt of bid documents.

(3) Assistance In Bidding Process: Upon request, the authority will assist small, minority-owned, and woman-owned businesses by providing them information regarding bid specifications, contracting opportunities, and prerequisites for bidding on authority contracts.

(4) Structure Of Bidding Opportunities: When determined to be feasible, the authority will structure its solicitations for bid proposals so that they include bidding opportunities for businesses of varying sizes and delivery schedules and encourage opportunities for disadvantaged and small businesses.

(5) Simplification Or Reduction Of Bonding Requirements: When determined to be feasible, the authority will simplify or reduce bonding and financing requirements to encourage disadvantaged and small business participation.

(6) Directory For Prime Contractors: The authority will utilize and refer contractors to the DBE participant directories developed and maintained by TxDOT, to directories maintained by other agencies, and may prepare and maintain one or more of its own directories of disadvantaged and small businesses. The authority will make the directory(ies) available to its prime contractors and known potential prime contractors, and encourage prime contractors to subcontract with the disadvantaged and small businesses.

(7) Encouragement Of Joint Ventures: The authority may encourage joint ventures between and with businesses that qualify as disadvantaged and small businesses by providing access to it directories.

(8) Use Of Financial Institutions: The authority will make reasonable efforts to use small, woman-owned or minority-owned financial institutions. The authority will encourage prime contractors to use such institutions.

(9) TxDOT/FHWA Programs: The authority will use and cooperate with programs administered by TxDOT in its DBE Program.

201.074 Program Monitoring

The authority will keep track of disadvantaged and small business participation in contracts, including those with and without specific contract goals. "Participation" by disadvantaged and small businesses for this purpose means that payments have actually been made to the disadvantaged and/or small business. The record will show the commitments and attainments as required by 49 C.F.R. § 27.37. The BOPP Liaison Officer will monitor the authority's progress toward its annual overall goal as may be required by law or the executive director. Progress toward the federal DBE Program goal will be

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calculated in accordance with 49 C.F.R. § 26.55.

201.075 Program Inquiries

Any questions about the Programs or Policies, including allegations about possible violation and/or abuse of the Programs or Policies, must be submitted to the BOPP Liaison Officer.

201.076 Directories and Designations of Disadvantaged Businesses

As part of the authority's efforts to identify and ensure participation of disadvantaged and small businesses on projects, the authority will rely on listings (directories) of certified small, woman-owned and minority-owned businesses maintained by TxDOT and other entities and governmental units that satisfy the authority's certification requirements, including the Texas Unified Certification Program for Federal DBE Certification, as administered through TxDOT, or any other recognized certification that the authority finds acceptable.

201.077 General Requirements of Contractors/Vendors:

(a) Good Faith Efforts/Waiver: Contractors/vendors who propose to perform a contract with the authority that is subject to the DBE Program, using their own work force, and without the use of subcontractors will be required to demonstrate good-faith efforts by submitting information (when requested by the authority) sufficient for the authority to determine the following to effectuate a waiver of applicable BOPP requirements:

(1) That it is a normal business practice of the contractor/vendor to perform the elements of the contract with its own work forces without the use of subcontractors;

(2) That the technical nature of the proposed project does not facilitate subcontracting nor any significant supplier opportunities in support of the project; and/or;

(3) That the contractor/vendor in fact has demonstrated its capabilities to perform the elements of the contract with its own work forces without the use of subcontracts.

(b) The authority may also require the same demonstration by contractors/vendors who propose to perform a contract with the authority that is subject to the SBE Program.

(c) Payment Of Subcontractors In A Timely Manner: Each contract the authority signs with a prime contractor/vendor will also contain provisions with regard to the timely payment of subcontractors as required by 49 C.F.R. § 26.29. The following language is an example of the type of language to be included, however, such language may be subject to modification and approval by TxDOT:

The contractor agrees to pay its subcontractors for satisfactory performance of their contracts no later than 30 days from its receipt of payment from the authority. The contractor shall also promptly return any retainage payments to subcontractors within 30 days after the

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subcontractor's work is satisfactorily completed. Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of the authority. This clause applies to payments to all subcontractors.

(d) Reasonable Efforts To Use Local DBE/SBE Financial Institutions: Prime contractors subject to the DBE Program will also be encouraged to make reasonable efforts to identify and use financial institutions owned and controlled by socially and economically disadvantaged individuals in their communities pursuant to 49 C.F.R. § 26.27.

(e) Approval For Replacement of DBE: A contractor must obtain approval from the authority to substitute another firm for a DBE firm listed on an approved commitment and demonstrate written justification for the substitution, for example, that the original firm is unable or unwilling to carry out the terms of the contract.

201.078 DBE Program

The authority is required, as a condition of receiving federal financial assistance for transportation projects, to provide certain assurances that it will comply with 49 C.F.R. Part 26, which requires the creation of a DBE Program that applies to contracts, including roadway construction contracts and related purchases, funded in whole or in part with federal funds received from the United States Department of Transportation ("DOT"), including funds received through the Federal Highway Administration ("FHWA"), or funded in whole or in part with such federal funds received by the authority through TxDOT. To comply with the federal regulations, the authority may elect to adopt the federally approved TxDOT DBE Program pursuant to 49 C.F.R. § 26.45(c)(4) and the Recreational Trails Program Guidance (Revised 2 June 2000) of the DOT. The authority may agree to a Memorandum of Understanding ("MOU") between the authority, TxDOT and the FHWA concerning the authority's adoption and operation of its DBE program under TxDOT's DBE program for contracts involving federal assistance.

201.079 Definitions

The following are definitions of terms used in this article based primarily on definitions found in 49 C.F.R. § 26.5:

(1) Aspirational Goal: A level of SBE participation that the authority will strive to achieve which may be based upon a numeric formula or other milestones.

(2) Availability: The calculated estimate of qualified small business enterprises in a particular trade and/or profession. In defining availability of small business enterprises, a common sense approach with respect to geographical basis, customs that apply to firms and logistics of timely completion of work orders are taken into consideration.

(3) Bidder/Proposer: Any person, firm, partnership, corporation, association or joint venture as herein provided seeking to be awarded an contract, award or lease by a competitive process.

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(4) Business Enterprise: Any legal entity which is organized to engage in lawful commercial transactions and is actively engaged in such transactions as a means of livelihood, such as a sole proprietorship, partnership or corporation, but not a joint venture except as hereinafter provided.

(5) Commercially Useful Function: Means the DBE/SBE is responsible for a distinct element of the work of a contract and actually manages, supervises, and controls the materials, equipment, employees, and all other business obligations related to the satisfactory completion of the contracted work.

(6) Contract: An award by the authority whereby the authority expends or commits the expenditure of its funds in return for work, labor, services, supplies, equipment, materials, or any combination of the foregoing.

(7) Contractor: One who participates through a contract or subcontract in a transportation construction project.

(8) DBE Goal: A flexible target determined by the authority and/or TxDOT, in accordance with the requirements and formulas set forth in 49 C.F.R. Part 26, and applicable rules promulgated thereunder, based on estimates of the availability of qualified and certified disadvantaged business enterprises ("DBEs") in the applicable marketplace, and known circumstances and conditions. In no case will a goal be construed as constituting a quota.

(9) Disadvantaged Business: A minority-owned, woman-owned, or otherwise economically disadvantaged small business in general, used in this BOPP to refer to both DBEs and SBEs, as may be more particularly defined by certifying agencies.

(10) Disadvantaged Business Enterprise ("DBE"): A for-profit small business enterprise:

(A) which is at least 51.0 percent owned, as defined herein, by one or more Socially and Economically Disadvantaged Individual(s), or, in the case of any publicly owned business, at least 51.0 percent of the stock of which is owned by one or more Socially and Economically Disadvantaged Individual(s); and

(B) whose management and daily business operations are controlled, as defined herein, by one or more of the Socially and Economically Disadvantaged Individual(s) who own it; and

(C) which receives appropriate certification status through the appropriate federally-designated or approved DBE certification agency.

The Texas Unified Certification Program, administered by TxDOT, is the certifying agency for businesses within the state of Texas.

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(11) Good Faith Efforts: Efforts to achieve a goal or other requirements that, by their scope, intensity and appropriateness to the objective, can reasonably be expected to fulfill the BOPP.

(12) Joint Venture: An association of two or more persons, partnerships, corporations or any combination thereof, founded to carry on a single business activity, which is limited in scope and duration. The degree to which a joint venture may satisfy the stated DBE goal cannot exceed the proportionate interest of the DBE as a member of the joint venture in the work to be performed by the joint venture. For example, a joint venture for which the DBE contractor is to perform 50.0 percent of the contract work itself shall be deemed equivalent to having DBE participation of 50.0 percent of the work. DBE member(s) of the joint venture must have financial, managerial, or technical skills in the work to be performed by the joint venture.

(13) Minority Business Enterprise (MBE): A business enterprise that is owned and controlled by one or more minority person(s). Minority persons include the ethnic categories listed under the definition of “Socially and Economically Disadvantaged Individuals” in this section. The MBE must also satisfy the owned and controlled provisions set forth in the definitions of “Disadvantaged Business Enterprise” and “Socially and Economically Disadvantaged Individuals.”

(14) Prime Contractor: Any person, firm, partnership, corporation, association, or joint venture as herein provided which has been awarded an contract or agreement.

(15) Professional Services: Those Services as defined by Chapter 2254, Professional Services Procurement Act, Government Code.

(16) Race-and-Gender Conscious: Describes a measure or program that is focused specifically on assisting only DBEs, including women-owned DBEs.

(17) Race-and-Gender Neutral: Describes a measure or program that is, or can be, used to assist all small businesses.

(18) Small Business Concern: As defined pursuant to Section 3 of the U.S. Small Business Act and relevant regulations promulgated pursuant thereto, except that a small business shall not include any business or group of businesses controlled by the same Socially and Economically Disadvantaged Individual(s) which has annual average gross receipts in excess of the standards established by the Small Business Administration's regulation under 13 C.F.R. Part 121 for a consecutive three-year period. However, no firm is considered small if, including its affiliates, it averages annual gross receipts in excess of \$16.6 million per year over the previous three fiscal years. The definition of “Small Business Concern” applies only to federal DBE certification, and not to the authority state SBE program set forth in Section 201.087.

(19) Small Business Enterprise: A business is considered a “Small Business Enterprise” for purposes of the BOPP if it meets the definition of “small business concern” as set forth in Section 3 of the U.S. Small Business Act. This provision defines a “small business concern” as any business concern (including those limited to enterprises engaged in the business of production of food and

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fiber, ranching, and raising of livestock, aquaculture, and all other farming and agricultural related industries) which is independently owned and operated and which is not dominant in its field of operation. 13 C.F.R. § 121.201 sets forth the “size standards, “ in either number of employees or average annual receipts, that define the maximum size that a concern, together with all of its affiliates, may be to be eligible for federal small business programs. The Small Business Administration organizes these specific size standards according to North American Industry Classification System (NAICS) Codes, as published in the Small Business Administration’s “Table of Small Business Size Standards.”

(20) Socially and Economically Disadvantaged Individuals: As included in 49 C.F.R. Part 26, individuals who are citizens of the United States (or lawfully admitted permanent residents), and who are Women, Black Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans, or Asian-Indian Americans and any other minorities or individuals found to be disadvantaged by the Small Business Administration pursuant to section 8(a) of the Small Business Act, or individuals who have been subjected to racial or ethnic prejudice or cultural bias because of their identity as a member of a group without regard to their individual qualities and whose ability to compete in the free enterprise system has been impaired due to diminished capital and credit opportunities as compared to others in the same business area who are not socially disadvantaged. There shall be a rebuttable presumption that individuals in the following groups are socially and economically disadvantaged, and DBE Program officials may also determine, on a case-by-case basis, that individuals who are not members of one of the following groups are socially and economically disadvantaged:

(A) “Black Americans,” which includes persons having origins in any of the Black racial groups of Africa;

(B) “Hispanic Americans,” which includes persons of Mexican, Puerto Rican, Cuban, Dominican, Central or South American or other Spanish or Portuguese culture or origin, regardless of race;

(C) “Native Americans,” which includes persons who are American Indians, Eskimos, Aleuts or Native Hawaiians;

(D) “Asian-Pacific Americans,” which includes persons whose origins are from Japan, China, Taiwan, Korea, Burma, Vietnam, Laos, Cambodia, Thailand, Malaysia, Indonesia, the Philippines, Brunei, Samoa, Guam, and the U.S. Trust Territories of the Pacific Islands, the Commonwealth of the Northern Marianas Islands, Macao, Fiji, Tonga, Kirbati, Juvalu, Nauru, Federated States of Micronesia, or Hong Kong;

(E) “Subcontinent Asian Americans,” which include persons whose origins are from India, Pakistan and Bangladesh, Bhutan, the Maldives Islands, Nepal, or Sri Lanka;

(F) “Women;” and

(G) Any additional groups whose members are designated as socially and

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economically disadvantaged by the SBA, at such time as the SBA designation becomes effective.

(21) Subcontractor: Any named person, firm, partnership, corporation, association or joint venture as herein provided identified as providing work, labor, services, supplies, equipment, materials or any combination of the foregoing, under contract with a prime contractor on a contract.

(22) Vendor: One who participates in contracts with and/or procurements by the authority in a transportation construction project.

(23) Women Business Enterprise (WBE): A business enterprise that is owned and controlled by one or more females. The WBE must also satisfy the owned and controlled provisions under the definition of “Disadvantaged Business Enterprise” in.

201.080 DBE Program Adoption.

(a) This DBE Program is created pursuant to 49 C.F.R. Part 26 and applies only to procurements that are federally-assisted and only until such time that all funds from DOT have been expended. As a sub-recipient of federal funds through TxDOT, the authority may establish a distinct federal DBE Program, or may comply with the federal regulations by adopting the federally approved TxDOT DBE Program.

(b) In order to facilitate the administration of the federal DBE requirements, the authority, and TxDOT may enter into a Memorandum of Understanding (MOU) to establish the obligations and responsibilities of the authority, TxDOT and FHWA in each agency’s collective efforts to abide by and implement the policies and objectives of the federal DBE regulations. Should the authority adopt the TxDOT DBE Program, it will conduct its DBE Program in accordance with the MOU that is adopted by the board and incorporated herein for all purposes pursuant to 49 C.F.R. § 26.45(c)(4). If the MOU requirements are inconsistent with the DBE Program requirements, the MOU will govern.

201.081 DBE Certification

The authority will ensure that only businesses certified as DBEs are allowed to participate as DBEs in its DBE Program. To be certified as a DBE, a business must meet the definition of Disadvantaged Business Enterprises as set forth in Section 201.079 and the certification standards set forth at 49 C.F.R. Part 26, Subpart D. The authority will recognize DBE certification by TxDOT, the Texas Unified Certification Program, and other agencies, to the extent approved by TxDOT to process applications for DBE certification.

201.082 DBE Goal Setting/DBE Annual Goal :

(a) Process For Establishing DBE Goal: The authority will establish a DBE participation goal following the process set forth in 49 C.F.R. § 26.45 or the MOU. The authority will not use quotas in any way in the administration of this article.

(b) Race- and Gender-Neutral And Race- and Gender-Conscious Participation: The authority will

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meet the maximum feasible portion of its overall goal by using race- and gender-neutral efforts of facilitating DBE participation. The authority will adjust the estimated percentage of race- and gender-neutral and race- and gender-conscious participation as needed to reflect actual DBE participation and will track and report race- and gender-neutral and race- and gender-conscious participation separately. For reporting purposes, race- and gender-neutral DBE participation is defined in this BOPP.

(c) Race- and Gender-Neutral Efforts To Achieve Annual DBE Goals: Race-and gender-neutral DBE participation exists when a DBE:

- (1) wins a prime contract through customary competitive procurement procedures;
- (2) is awarded a subcontract on a prime contract that does not carry a DBE goal; or
- (3) is awarded a subcontract on a prime contract that carries a DBE goal if the prime contractor awarded the subcontract without regard to DBE status.

201.083 DBE Contract Goals

Contract goals may be established so that, over the period to which the overall goal applies, they will cumulatively result in meeting any portion of the authority's overall DBE goal that is not projected to be met through the use of race- and gender-neutral efforts. Contract goals may be set only if the authority determines that it will not meet its annual overall DBE participation goal by race and gender neutral efforts, and that the contract at issue will have subcontracting opportunities. In this event, contract goals shall be set in accordance with 49 C.F.R. § 26.51(e), (f) and (g) and race- and gender-neutral efforts shall be increased to achieve the overall goal. If a contract goal is set, the contract must include provisions requiring the contractor to make good faith efforts to achieve the contract goal and may only be awarded to a bidder who agrees to do so. The authority need not establish a contract goal on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of DBE's to perform the particular type of work). The authority will express its DBE contract goals as a percentage of the total contract, including both federal and any other funds; however, for purposes of reporting to the U.S. DOT, emphasis will be placed on the percentage of federal funds that were ultimately paid to DBEs.

201.084 Good Faith Effort

The authority will make a good faith effort to meet or exceed the goal of this DBE Program, using good faith efforts and the race- and gender-neutral methods described in this article. Contractors will be required to make good faith efforts to obtain DBE participation as described in Appendix A to 49 C.F.R. Part 26 and the TxDOT DBE Program, if applicable. The authority will grant no preferences to DBEs in the bidding/contracting process.

201.085 DBE Contractor/Vendor Obligations

(a) Potential prime contractors on projects involving federal funds will be notified of this section

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and must meet the following standards:

(b) Compliance With This Program: Authority contracts that involve federal financial assistance will include a contract provision requiring the contractor:

- (1) to encourage the use of DBEs in subcontracting and material supply activities;
- (2) to prohibit discrimination against DBEs; and
- (3) to provide a method of reporting race-and gender neutral DBE participation.

201.086 Adherence To Equal Opportunity

When federal financial assistance is involved, each contract the authority signs with a contractor and each subcontract between a prime contractor and a subcontractor will include the following assurance as required by 49 C.F.R. § 26.13:

The contractor, sub-recipient or subcontractor shall not discriminate on the basis of race, color, national origin or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 C.F.R. Part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy, as the recipient deems appropriate.

201.087 SBE Program

(a) The SBE Program is created pursuant to Section 370.183, Transportation Code, and applies to all contracts and procurements that do not involve federal financial assistance (i.e. contracts and procurements funded strictly by state, local or private means, or any combination thereof).

(b) The SBE Program applies to contracts and procurements that do not involve federal financial assistance. In accordance with Section 370.183, Transportation Code, the Procurement Policy, and consistent with general law, the authority will:

- (1) set goals for the award of contracts to disadvantaged and small businesses and attempt to meet the goals;
- (2) attempt to identify disadvantaged and small businesses that provide or have the potential to provide supplies, materials, equipment, or services to the authority; and
- (3) give disadvantaged and small businesses full access to the authority's contract bidding process, inform the businesses about the process, offer the businesses assistance concerning the process, and identify barriers to the businesses' participation in the process.

201.088 SBE Certification

- (a) The authority will require SBEs to be certified according to its standards, which may vary from the DBE certification. The authority will recognize as certified SBEs certifications for small, minority-owned, women-owned, historically underutilized, and disadvantaged business enterprises. Such certifications may be provided by one or more of the following agencies or entities: TxDOT; the Texas Unified Certification Program for Federal DBE Certification; the Texas Building and Procurement Commission's Historically Underutilized Business ("HUB") Program Certification; or any other recognized certification that the authority finds acceptable.
- (b) Firms that desire or are required by the authority to be certified for SBE participation must complete and submit a SBE Status Certification Affidavit which identifies the status certification and the group providing the certification. The MWSBE status certification is effective for as long as it is effective with the certifying entity, unless terminated earlier by the authority.

201.089 SBE Goals

- (a) The authority will identify overall SBE aspirational goals for the construction, professional services, consulting services and other goods and services procurements. The aspirational goal may generally establish a level of participation that the authority will strive to achieve. The aspirational goal may be based upon a numeric formula and/or based on other factors. During the process of developing SBE goals, the authority may review and consider information on the availability of SBEs in the authority's applicable marketplace, as well as any other information and data which the authority believes is pertinent to goal setting.
- (b) The overall SBE aspirational goal(s) may be established or reaffirmed on an annual basis and will reflect the authority's commitment to facilitate opportunities for the participation of small business enterprises in the authority procurement process and awards.
- (c) The goals may be expressed as a broad and general aspiration, as a percentage of the total estimated dollar amount of all contracts and subcontracts to be awarded during the applicable fiscal year, or as a specific percentage of the dollar amount on a given contract. The goal may reflect the authority's estimate of overall SBE participation that is attainable given available authority SBE resources and the performance of the authority in its efforts to achieve previous goals under the Program.
- (d) If contract-specific goals are established, no contract will be executed until the lowest responsible bidder/proposer has achieved or demonstrated an acceptable good-faith effort toward achievement of the SBE goal. If goals are established and are not met, no sanctions will be recommended or imposed provided the successful bidder/proposer can fully demonstrate that he/she made an acceptable good-faith effort, as defined by the authority, to achieve the goals.

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201.090 SBE Contractor/Vendor Obligations

All contracts and specification packages and requests for bids or proposals will incorporate the following provisions specifically or by reference :

(1) It is the policy of the board that disadvantaged and small businesses will have the maximum practicable opportunity to participate in the awarding of contracts and related subcontracts.

(2) The bidder, proposer, contractor or vendor agrees to employ good-faith efforts to carry out this policy through award of subcontracts to small or disadvantaged business enterprises to the fullest extent consistent with the efficient performance of the contract, and/or the utilization of SBE suppliers where feasible. Authority contractors are expected to make a good faith effort to solicit bids for subcontractors/suppliers from available SBEs.

(3) The bidder, proposer, contractor or vendor specifically agrees to comply with all applicable provisions of the SBE Program, and to include federal requirements when applicable.

(4) The contractor/vendor will maintain records, as specified in his/her contract, showing:

(A) subcontract/supplier awards, specifically to small business enterprises;

(B) specific efforts to identify and award such contracts to small business enterprises; and

(C) submit, when requested, copies of executed contracts to establish actual SBE participation and how much DBEs were paid.

(5) The contractor/vendor agrees to submit periodic reports of subcontract and/or supplier awards to small business enterprises in such form and manner, and at such time, as the authority shall prescribe and will provide access to books, records and accounts to authorized officials of the authority, state or federal agencies for the purpose of verifying SBE participation and good-faith efforts to carry out this SBE policy. All contractors may be subject to a post-contract SBE audit. Audit determination(s) may be considered and have a bearing in the evaluation of a contractor's good-faith efforts on future contracts.

(6) The contractor/vendor will appoint an official or representative knowledgeable as to this Policy and Program to administer and coordinate the contractor's efforts to carry out this SBE policy.

(7) Where possible and/or practical, all vendors and/or contractors will make good-faith efforts to subcontract and meet the SBE goal. Contractors may be required to provide documentation demonstrating that they have made good-faith efforts, as defined by the authority, in attempting to do so by submitting an acceptable SBE Utilization Statement. Bidders are required to satisfy applicable SBE Program requirements prior to the award of contract. Bidders that fail to meet these requirements

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will be considered non-responsive or in non-compliance.

(8) Vendors or contractors will report any changes in proposed or actual SBEs, and will make good-faith efforts to replace SBE subcontractors or subconsultants unable to perform on the contract with another SBE.

(9) Failure or refusal by a bidder, proposer, contractor or vendor to comply with the SBE provisions herein or any applicable provisions of the SBE Program, either during the bidding process or at any time during the term of the contract, shall constitute a material breach of contract whereupon the contract, at the option of the authority, may be canceled, terminated or suspended in whole or in part; and, the contractor may be debarred from further contracts with the authority as a non-responsible contractor.

201.091 Compliance With Program

The BOPP Liaison Officer will monitor compliance by all prime contractors with the requirements under these Programs, implement appropriate mechanisms to ensure compliance by all program participants, and verify that the work committed to disadvantaged and small businesses is actually performed by the disadvantaged and/or small business.

201.092 Claims of Program Violations

(a) Allegations about violations and/or abuse should be made in writing and identify the person making the allegation. The BOPP Liaison Officer will review the information presented and take whatever steps he or she determines to be appropriate under the circumstances to resolve the issues raised by the allegation. The BOPP Liaison Officer may conduct an investigation of the allegations. The authority cannot assure complete confidentiality in conducting its investigation, which may require the disclosure of information to other governmental agencies or affected third parties. Allegations that are made anonymously or verbally will be reviewed as is deemed appropriate. It may not be possible to investigate an issue if insufficient information is provided.

(b) Notification of TxDOT, DOT and Other Agencies: The authority will notify TxDOT, FHWA, the DOT and other appropriate agencies of any false, fraudulent, or dishonest conduct in connection with the federal DBE Program, so that TxDOT and/or DOT can take the necessary steps to investigate the alleged conduct as provided in 49 C.F.R. § 26.109.

201.093 Compliance And Severability Clause

(a) It is the intent of the authority to comply with all applicable federal and state laws and regulations and to comply with the TxDOT DBE Program, where applicable. The BOPP will not apply to contracts that are subject to overriding state or federal laws, regulations, policies or guidelines, including those regarding small, minority-owned, or woman-owned businesses. In the event that an apparent conflict arises between the language contained in this Program and federal, state or local law or ordinance, the language will be construed so as to comply with the federal, state or local law or

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ordinance.

(b) Nothing in this Business Opportunity Program or Policy should be construed as requiring a set-aside or mandatory quota. Any questions regarding the authority's Business Opportunity Program should be directed to the BOPP Liaison Officer.

201.094 Effective Date

This Business Opportunity Program and Policy (BOPP) shall become effective on November 5, 2003, and apply to any contract or procurement executed thereafter. The authority shall approve any amendment, modification, or replacement of this BOPP by resolution, with such resolution including either an explicit repeal of specific sections and provisions of this BOPP, or a replacement of this BOPP with entirely new provisions.

Article VIII. SOLICITATION OF EMPLOYEE APPLICANTS

201.095 Solicitation Of Employee Applicants

In conjunction with efforts to solicit applicants for available employment positions with the authority, authority staff shall follow the solicitation and application guidelines set forth in this article in order to:

- (1) provide notice of the employment position opening;
- (2) provide a method of allowing potential applicants to receive detailed information regarding particular criteria and requirements for the individual employment position; and
- (3) provide information related to any application deadlines or extensions of deadlines.

201.096 Solicitation of Applicants for Professional or Managerial Positions.

(a) In order to reach the largest potential pool of qualified applicants for employment positions that are either professional or managerial in nature, authority staff shall post information regarding potential employment opportunities, detailed position descriptions, and requirements for applications for professional or managerial staff positions in the following manner:

(b) Notice of employment position openings with the authority shall be published on the authority's website, and shall include:

- (1) employment position title;
- (2) a general description of position duties and responsibilities;
- (3) educational and prior work experience requirements;
- (4) the statement that the authority is an equal opportunity employer;

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- (5) materials required to be submitted for position applications;
 - (6) the physical mailing address and/or e-mail address for submitting application materials; and
 - (7) the telephone number for questions regarding the employment position description and/or application process.
- (c) Notice of employment position openings with the authority may be published in the official newspaper of the authority, the Texas Register, trade journals, and other sources that the authority determines are appropriate for contacting potentially qualified applicants. In addition, the authority may, but shall not be required to, solicit potential applicants by direct mail, telephone, or via the Internet.
- (d) The application deadline specified in the notice of employment position opening may be extended if the executive director determines that the extension is in the best interest of the authority.

201.097 Solicitation of Administrative or Clerical Applicants.

- (a) Authority staff shall post information regarding potential employment opportunities, detailed position descriptions, and requirements for application for administrative or clerical staff positions in the following manner:
- (1) Notice of employment position openings with the authority shall be published on the authority's website, and shall include:
 - (2) employment position title;
 - (3) a general description of position duties and responsibilities;
 - (4) educational and prior work experience requirements;
 - (5) the statement that the authority is an equal opportunity employer;
 - (6) materials required to be submitted for position applications;
 - (7) the physical mailing address and/or e-mail address for submitting application materials; and
 - (8) the telephone number for questions regarding the position description or application process. authority staff may include any and all of the required information listed in (1)-(7) above in a standard employment application form issued by the authority.
 - (9) Notice of employment position openings with the authority may be published in the official newspaper of the authority and in such other places that the authority determines are appropriate for contacting potentially qualified applicants. In addition, the authority may, but shall not

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be required to, solicit potential applicants by direct mail, telephone, or via the Internet.

(b) The application deadline specified in the notice of employment position opening may be extended if the executive director determines that the extension is in the best interest of the authority.

Article IX. DISPOSITION OF SALVAGE OR SURPLUS PERSONAL PROPERTY

201.098 Sale by Bid or Auction.

The authority may periodically sell the authority's salvage or surplus personal property by competitive bid or auction. Salvage or surplus personal property may be offered as individual items or in lots at the authority's discretion.

201.099 Trade-In for New Property.

Notwithstanding subsection 201.098, the authority may offer salvage or surplus personal property as a trade-in for new property of the same general type if the executive director considers that action to be in the best interests of the authority.

201.100 Heavy Equipment.

If the salvage or surplus personal property is earth-moving, material-handling, road maintenance, or construction equipment, the authority may exercise a repurchase option in a contract in disposing of such types of property. The repurchase price of equipment contained in a previously accepted purchase contract is considered a bid under subsection (a).

201.101 Sale to State, Counties, etc.

Notwithstanding subsection 201.098 above, competitive bidding or an auction is not necessary if the purchaser is the State or a county, municipality, or other political subdivision of the State. The authority may accept an offer made by the State or a county, municipality, or other political subdivision of the State before offering the salvage or surplus personal property for sale at auction or by competitive bidding.

201.102 Failure to Attract Bids.

If the authority undertakes to sell property under subsection 201.098. and is unable to do so because no bids are made for the property, the executive director may order such property to be destroyed or otherwise disposed of as worthless. Alternatively, the executive director may cause the authority to dispose of such property by donating it to a civic, educational or charitable organization located in the State.

201.103 Terms of Sale.

All salvage or surplus personal property sold or otherwise disposed of by the authority shall be conveyed on an “AS IS, WHERE IS” basis. The location, frequency, payment terms, inspection rights, and all other terms of sale shall be determined by the authority in its sole and absolute discretion.

201.104 Rejection of Offers.

The authority or its designated representative conducting a sale of salvage or surplus personal property may reject any offer to purchase such property if the executive director or the authority's designated representative finds the rejection to be in the best interests of the authority.

201.105 Public Notices of Sale.

The authority shall publish the address and telephone number from which prospective consultants may request information concerning an upcoming sale in at least two issues of the official newspaper of the authority, or any other newspaper of general circulation in the Jurisdiction of the authority, and the authority may, but shall not be required to, provide additional notices of a sale by direct mail, telephone, or via the internet.

Article X. DISPOSITION OF SURPLUS REAL PROPERTY

201.106 Authority to Sell or Transfer Real Property.

The authority may sell or transfer any interest in real property, including project right-of-way, in accordance with this article 11. Real property may be sold or transferred only if the authority's Board of Directors determines that 1) the property is no longer needed for authority purposes; 2) the sale of the property will not negatively impact the safe and efficient operation or maintenance of authority facilities; and 3) the sale of the property will not impair the preservation of the authority's real property for existing or future transportation-related uses planned or identified by the authority. All sales of surplus real property under this article 11 must be approved by the Board of Directors.

201.107 Determination of Fair Market Value.

The authority's Board of Directors must determine, with input from authority staff and consultants, the fair market value of surplus real property. The Board of Directors may not approve a sale under this article 11 unless the authority receives compensation at least equal to the fair market value of the property, except as provided in subsection 201.108 and 201.113.

201.108 Sale to a Governmental Entity.

Before offering surplus real property for sale to the public, the authority shall offer one or more governmental entities with authority to condemn the property in whose jurisdiction the real property is located the first opportunity to purchase the property for use for a public purpose. The authority shall send a letter to one or more governmental entities with authority to condemn the property in whose jurisdiction the real property is located, along with a sketch or map of the property, advising the governmental entity that it has the first opportunity to purchase the right of way for use for a

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public purpose and informing it that it has thirty (30) days to notify the authority in the event of its intent to purchase the property. Notwithstanding subsection 201.107 the authority may waive all or a portion of payment for real property transferred to a governmental entity under this section if:

- (a) the estimated cost of future maintenance on the property equals or exceeds the fair market value of the property; or
- (b) the property is a project right-of-way and the governmental entity assumes or has assumed jurisdiction, control, and maintenance of the right-of-way for public road purposes; provided, however, that the grant transferring the property must contain a reservation providing that if property ceases to be used for public road purposes, that real property shall immediately and automatically revert to the authority.

201.109 Sale to Abutting Landowner.

If a one or more governmental entities with authority to condemn the property in whose jurisdiction the real property is located does not express an intent to purchase the property within thirty (30) days of receipt of the letter required under subsection 201.108, the authority shall offer the real property for sale to the abutting landowner(s) by sending the landowner(s) a letter advising them of their opportunity to purchase the property and informing them that they have thirty (30) days to notify the authority in the event of their intent to purchase the property. If more than one abutting landowner expresses an interest in purchasing the property, the authority shall sell the property to the landowner who offers the highest price.

201.110 Sale to General Public.

If the abutting land owner(s) do not express their intent to purchase the surplus real property within thirty (30) days of receipt of the letter required under subsection 201.109, the authority may offer the real property for sale to the public by sealed bid or public auction. If real property is sold by sealed bid:

- (a) The authority may require that each bidder pay to the authority a bid deposit in an amount and form determined by the authority.
- (b) The authority shall apply the bid deposit to the purchase price of the property for the bid accepted by the authority.
- (c) If for any reason the bidder fails to complete the purchase before the 61st day after the date on which the bidder receives written notice that the authority is ready to complete the sale, the bid deposit is forfeited.
- (d) The authority shall refund the bid deposit if the authority is unable to complete the sale.

201.111 Public Notices of Sale.

The authority shall publish notice of a sale of real property to the general public in a newspaper of general circulation in the county in which the property is located once a week for three consecutive

weeks, with the final publication occurring not later than the 20th day before the date of the sale. The authority may, but shall not be required to, provide additional notices of a sale by direct mail, telephone, or via the internet.

201.112 Acceptance of Offers.

If the Executive Director recommends to the Board of Directors that the highest conforming bid be accepted for a sale under section 201.110, the Board of Directors will either accept or reject the bid. If the Board of Directors accepts the bid, the Executive Director shall be authorized to execute a proper instrument conveying the authority's interest in the real property.

201.113 Rejection of Offers.

The authority may reject any offer to purchase real property if the Executive Director or the Board of Directors finds, in their sole discretion, the rejection to be in the best interests of the authority.

201.114 Property Acquired by Eminent Domain.

Notwithstanding the other requirements of this article 11, the disposition of property acquired by the authority through eminent domain is subject to state law, including but not limited to the requirements of Chapter 21 of the Texas Property Code.

201.115 Rights of Public Utility or Common Carrier.

If the authority sells, conveys, or surrenders possession of real property that is being used by a public utility or common carrier having a right of eminent domain for right-of-way and easement purposes, the sale, conveyance, or surrender of possession of the real property is subject to the right and continued use of the public utility or common carrier.

201.116 Expenses.

A person requesting the sale of an interest in property or the grantee in a deed issued under this article 11 shall pay expenses incurred by the authority, including handling, appraising, advertising the sale, or recording of documents. The authority may not process a request or deliver a deed until the expenses under this subsection 201.116 are paid.

Article XI. LEASE OF TRANSPORTATION PROJECT ASSETS

201.117 Transportation Project Asset.

For purposes of this article 12, "transportation project asset" means an interest in real property that is held or controlled by the authority for an authority purpose.

201.118 Lease Authority.

(a) The authority may lease a transportation project asset, part of a right-of-way, or airspace above or underground space below a transportation project if the authority determines that the interest to be leased will not be needed for an authority purpose during the term of the lease.

(b) The lease may be for any purpose that is not inconsistent with applicable transportation project

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use.

(c) The authority shall charge not less than fair market value for the transportation project asset, payable in cash, services, tangible or intangible property, or any combination of cash, services, or property.

(d) The authority may authorize exceptions to the charges under subsection (c) for:

- (1) the lease of a transportation project asset to a governmental entity;
- (2) the lease of a transportation project asset to a public utility provider; or
- (3) a lease for a social, environmental, or economic mitigation purpose.

201.119 Method of Awarding Lease.

(a) Leases will be awarded on a sealed bid basis with the authority having the right to reject all bids.

(b) Notwithstanding subsection (a), the authority may, in its sole discretion, negotiate a lease of a transportation project asset directly with another governmental entity.

(c) When a lease is awarded on a sealed bid basis, notice of the proposed lease will be advertised at least 20 days prior to the bid opening. The notice will be published once a week for three consecutive weeks prior to bid opening in a newspaper of general circulation in the county in which the transportation project asset is located.

Chapter 3: Conflict of Interest for Policy for Consultants and Financial Team Members

Subchapter A. CONFLICT OF INTEREST POLICY FOR CONSULTANTS

301.001 Purpose

The authority anticipates utilizing outside consultants for a significant portion of the work necessary to plan, study, and develop transportation projects. The authority also anticipates developing projects through a variety of means, including through private sector involvement and contracts which combine various elements of the work necessary for design, construction, financing, operation and/or maintenance of projects. The authority recognizes that many of the same individuals and firms that provide services to it may also have, or previously have had, some business relationship with individuals and firms seeking to do business with the authority. To assure that any such relationships are fully disclosed and so as to assure that the impartiality of the individuals and firms working for the authority is not compromised, individuals and firms working for the authority, and those seeking to do business with the authority, must adhere to the following procedures:

301.002 Key Personnel and Firms

The authority shall maintain, on its website and in the records of the authority, a list of key personnel and firms performing work for the authority. Any individual or firm receiving more than \$10,000 in compensation for goods and services rendered to the authority during the preceding 12 months, as well as any newly hired individual or firm expected to be paid more than \$10,000 in a 12 month period, shall be included on that list.

301.003 Disclosure of Business Relationship

(a) Any individual, firm, or team, including individual team members, submitting a proposal, including an unsolicited proposal and a response to a solicited proposal, to the authority to perform work for the authority shall disclose in its submittal the existence of any current or previous (defined as one terminating within 12 months prior to submission of the proposal) business relationship with any of the authority's key personnel. The disclosure shall include information on the nature of the relationship, the current status, and the date of termination or expected termination, if known, of the relationship. Failure to make the disclosure required in this subsection is grounds for rejection of the proposal and disqualification from further consideration for the project or work which is the subject of the proposal.

(b) Separate and apart from the disclosure required to be made by proposers under subsection (a), any key personnel of the authority who are requested to participate in any way in the review of a proposal, the procurement of goods and services leading to a proposal, or the supervision of work to be performed pursuant to a proposal, must disclose the existence of any current or previous business relationship with any individual, firm, or team, including team members, making a proposal to provide goods or services or a proposal to perform work to be supervised. Failure to make the disclosure

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required in this subsection is grounds for termination of work by the key personnel failing to make the disclosure. Disclosures required under this subsection shall be made within three business days of receipt of information concerning the identity of a proposer to the authority's general counsel in accordance with Section 301.005, unless the disclosure is required of the general counsel, in which case disclosure shall be made to the executive director.

301.004 Submittal of Form

For any disclosures required under Section 301.003, the affected key personnel shall complete and submit the form attached hereto as Appendix 1. (Submittal of such form shall be sufficient to constitute the disclosure required under Section 301.033.) Completion of the required information is necessary to provide the authority with information to assess the nature of the prior or current business relationships, the role of individuals and firms involved, internal safeguards which may be implemented by the key personnel to protect against access to, or disclosure of, information, and the potential for the prior or current business relationship to compromise the independence of the affected key personnel.

301.005 Executive Committee Decision

The authority's general counsel shall be responsible for compiling and presenting to the Executive Committee information concerning all conflict of interest disclosures (e.g., those contained in proposals and those made by key personnel). The Executive Committee shall determine whether to permit the affected key personnel to continue its work on the proposal or the work giving rise to the conflict, and if such work is permitted to continue, the safeguards to be implemented as a condition of the continuation. If continuation of work is approved subject to the implementation of safeguards, failure to implement and maintain those measures is grounds for termination of that work and any further work for the authority. If the Executive Committee does not approve of the continuation of work by the key personnel, the key personnel shall immediately cease any work and shall turn over all records concerning such work to the authority.

301.006 Amendments

These policies and procedures may be amended or modified at any time by action of the board. Key personnel and proposers seeking to do business with the authority are responsible for complying with these policies and procedures as amended from time to time.

Subchapter B. CONFLICT OF INTEREST POLICY FOR FINANCIAL TEAM MEMBERS

301.007 Purpose

The authority anticipates utilizing outside consultants for a significant portion of the work necessary to develop financial plans for the financing of specific authority projects and for advice concerning the overall management of the authority's financial affairs. The authority also anticipates developing projects through a variety of means, including through private sector involvement and contracts which combine various elements of the work necessary for design, construction, financing, operation and/or maintenance of projects. The authority recognizes that many of the same individuals and firms that provide financial planning and advisory services to it may also have, or previously have had, some business relationship with individuals and firms seeking to do business with the authority. To assure that any such relationships are fully disclosed and so as to assure that the impartiality of the individuals and firms working for the authority on financial matters is not compromised, individuals and firms working for the authority, and those seeking to do business with the authority, must adhere to the procedures established by this subchapter.

301.008 Key Financial Personnel and Firms

The authority shall maintain, on its website and in the records of the authority, a list of key financial personnel and firms performing work for the authority. At a minimum, this group will include the authority's financial advisor(s), bond counsel, accountants and auditors, and investment banking firms which are part of an underwriting syndicate for any authority project. Other individuals or firms may be classified as authority key financial personnel at the sole discretion of the authority.

301.009 Disclosure by Proposers

Any individual, firm, or team (including individual team members) submitting a proposal (including an unsolicited proposal and a response to a solicited proposal) to the authority to perform work for the authority shall disclose in its submittal the existence of any current or previous (defined as one terminating within 12 months prior to submission of the proposal) business relationship with any of the authority's key financial personnel. The disclosure shall include information on the nature of the relationship, the current status, and the date of termination, or expected termination, if known, of the relationship. Failure to make the disclosure required in this section is grounds for rejection of the proposal and disqualification from further consideration for the project or work which is the subject of the proposal.

301.010 Disclosure by Key Financial Personnel

Separate and apart from the disclosure required to be made by proposers under Section 301.009, any key financial personnel of the authority must disclose the existence of any current or previous business relationship with any individual, firm, or team, including team members, making a proposal to provide goods or services or a proposal to perform work to be supervised. Failure to make the disclosure

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required in this section is grounds for termination of work by the key financial personnel failing to make the disclosure. Disclosures required under this section shall be made to the authority's general counsel within three business days of receipt of information from the authority concerning the identity of a proposer, including its team members and known subconsultants. Disclosures shall be made in accordance with Section 301.011.

301.011 Form for Disclosure

For any disclosures required under this subchapter, the affected key financial personnel shall complete and submit the form attached hereto as Appendix 2. Submittal of such form shall be sufficient to constitute the disclosure required under Section 301.010. Completion of the required information is necessary to provide the authority with information to assess the nature of the prior or current business relationships, the role of individuals and firms involved, internal safeguards which may be implemented by the key financial personnel to protect against access to, or disclosure of, information, and the potential for the prior or current business relationship to compromise the independence of the affected key financial personnel.

301.012 Participation Ineligibility

Except for investment banking firms, key financial personnel shall not be permitted to be part of a team (as a partner, subconsultant, or in any other capacity) proposing or competing to develop a transportation project through a comprehensive development agreement. Investment banking firms shall not be permitted to participate in a syndicate of firms designated by the authority to participate in the financing of a project and also be part of a team (as a partner, subconsultant, or in any other capacity) proposing or competing to develop that same project (or a variation of that project). Investment banking firms may be part of a team proposing or competing to develop a project for which they have not been designated as part of the underwriting syndicate for that project by the authority. These prohibitions are intended to preclude key financial personnel from working both for the authority and for (or with) entities seeking to do business with the authority in a manner which would result in or create the appearance of conflicting loyalties in financial matters.

301.013 Executive Committee Decision

The authority's general counsel shall be responsible for compiling and presenting to the Executive Committee information concerning all conflict of interest disclosures (e.g., those contained in proposals and those made by key financial personnel). The Executive Committee shall determine whether to permit the affected key financial personnel to continue its work on the proposal or the work giving rise to the conflict, and if such work is permitted to continue, the safeguards to be implemented as a condition of the continuation. If continuation of work is approved subject to the implementation of safeguards, failure to implement and maintain those measures is grounds for termination of that work and any further work for the authority. If the Executive Committee does not approve of the continuation of work by the key financial personnel, the key financial personnel shall immediately cease any work and shall turn over all records concerning such work to the authority.

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301.014 Amendment

These policies and procedures may be amended or modified at any time action of the board. Key financial personnel and proposers seeking do business with the authority are responsible for complying with these policies and procedures as amended from time to time.

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Subchapter C. DISCLOSURE FORMS

CONFLICT OF INTEREST DISCLOSURE FORM FOR CONSULTANTS

DISCLOSURE STATEMENT FORM

This Disclosure Statement outlines potential conflicts of interest as a result of a previous or current business relationship between the undersigned individual (and/or the firm for which the individual works) and an individual or firm submitting a proposal or otherwise under consideration for a contract associated with _____. Section I of this Disclosure Statement Form describes the potential conflicts of interest. Section II of this Disclosure Statement Form describes the proposer's management plan for dealing with the potential conflicts of interest as described in Section I of this form. This Disclosure Statement is being submitted in compliance with the Webb County-City of Laredo Regional Mobility Authority's Conflict of Interest Policy for Consultants. The undersigned acknowledges that approval of the proposed management plan is within the sole discretion of the Webb County-City of Laredo Regional Mobility Authority.

SECTION I. Description of Potential Conflicts of Interest.

SECTION II. Management Plan for Dealing with Potential Conflicts of Interest.

SIGNED: _____ DATE: _____

NAME AND TITLE: _____

REPRESENTING: _____

APPROVED BY THE WEBB COUNTY-CITY OF LAREDO REGIONAL MOBILITY AUTHORITY:

SIGNED: _____ DATE: _____

NAME AND TITLE: _____

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CONFLICT OF INTEREST DISCLOSURE FORM FOR KEY FINANCIAL PERSONNEL

DISCLOSURE STATEMENT FORM

This Disclosure Statement outlines potential conflicts of interest as a result of a previous or current business relationship between the undersigned individual (and/or the firm for which the individual works) and an individual or firm submitting a proposal or otherwise under consideration for a contract associated with _____. Section I of this Disclosure Statement Form describes the potential conflicts of interest. Section II of this Disclosure Statement Form describes the proposer's management plan for dealing with the potential conflicts of interest as described in Section I of this form. This Disclosure Statement is being submitted in compliance with the Webb County-City of Laredo Regional Mobility Authority's Conflict of Interest Policy for Financial Team Members. The undersigned acknowledges that approval of the proposed management plan is within the sole discretion of the Webb County-City of Laredo Regional Mobility Authority.

SECTION I. Description of Potential Conflicts of Interest.

SECTION II. Management Plan for Dealing with Potential Conflicts of Interest.

SIGNED: _____ DATE: _____

NAME AND TITLE: _____

REPRESENTING: _____

**APPROVED BY THE WEBB COUNTY-CITY OF LAREDO REGIONAL MOBILITY
AUTHORITY:**

SIGNED: _____ DATE: _____

NAME AND TITLE: _____

Chapter 4: DRUG AND ALCOHOL POLICY

401.001 Policy Regarding Drug and Alcohol Use

The objective of this chapter is to develop a drug and alcohol-free workplace that will help insure a safe and productive workplace for all WC-CL RMA activities. In order to further this objective, the rules in this chapter regarding alcohol and illegal drugs in the workplace have been established. The WC-CL RMA will not condone substance abuse within the workforce or the workplace and will make every effort to operate in a drug-free environment. This chapter applies during regular business hours (Monday through Friday, 8 a.m. to 5 p.m.) and at any time while conducting WC-CL RMA business. This Drug and Alcohol Policy is adopted pursuant to, and is in accordance with, the requirements of Section 370.033(h), Transportation Code.

401.002 Prohibited Behavior By Employees

(a) Employees are prohibited from working for the WC-CL RMA while under the influence of illegal or controlled substances. It is a violation of this chapter for any WC-CL RMA employee to use, possess, sell, trade, distribute, dispense, purchase and/or offer for sale, on WC-CL RMA premises or on or in WC-CL RMA property, or regular business hours, any illegal drugs, drug paraphernalia, and/or illegal inhalants. This chapter includes the misuse of prescription drugs, including controlled substances. Compliance with this prohibition will be strictly enforced. Violation of the drug portion of this chapter shall result in immediate disciplinary action, which may include termination of employment or removal from office following investigation.

(b) The WC-CL RMA prohibits the consumption of alcohol by WC-CL RMA employees while engaged in the regular performance of official duties during regular business hours. The WC-CL RMA does not condone the consumption of alcohol outside of regular business hours at a level that would materially affect an individual's physical or mental capabilities to a point where judgment is impaired and/or the employee presents a physical risk to themselves or others. Employees must report for work in a condition that allows them to perform their duties safely and efficiently. It is a violation of this chapter to use, possess, sell, trade, distribute, dispense, purchase and/or offer for sale any alcoholic beverages during regular business hours on the WC-CL RMA premises or on or in WC-CL RMA property. Violation of the alcohol portion of this chapter may result in disciplinary action, up to and including termination.

(c) If an employee is taking medication that has been medically prescribed, and that person believes that such medication may affect his or her job performance, they should inform their supervisor of this fact. This information must be kept confidential and communicated to the direct supervisor prior to the individual commencing WC-CL RMA-related work or duties. All prescription drugs must be kept in their original container.

(d) This chapter requires that employees notify their manager or the designated human resources contact of any criminal drug statute conviction for a violation occurring on the WC-CL RMA premises or on or in WC-CL RMA property or during scheduled work time no later than five days after such a

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conviction. For purposes of this chapter, criminal drug statute means a criminal statute addressing the manufacture, distribution, dispensation, use, or possession of any illegal drugs, drug paraphernalia and/or illegal inhalants.

401.003 Consequences

If an employee violates this chapter, he or she may be subject to disciplinary action, up to and including termination. Nothing in this chapter prohibits the WC-CL RMA from disciplining or discharging an employee for other policy violations and/or performance problems.

401.004 Definitions

(1) WC-CL RMA Premises - All WC-CL RMA property including without limitation, offices, warehouses, worksites, rented premises for WC-CL RMA functions, WC-CL RMA vehicles, other vehicles being used for WC-CL RMA business, lockers, and parking lots.

(2) WC-CL RMA Property - All WC-CL RMA owned or leased property used by employees including without limitation, vehicles, lockers, desks, closets, etc.

(3) Controlled Substance - Any substance listed in Schedules I-V of Section 202 of the Controlled Substance Act (21 U.S.C. § 812), as amended, or as revised and set forth in federal regulations (21 C.F.R. §§1308.11 – 1308.15). Copies of such schedules are maintained by the WC-CL RMA for employee review.

(4) Drug - A drug is any chemical substance that produces physical, mental, emotional or behavioral change in the user.

(5) Drug Paraphernalia - Equipment, a product or material that is used or intended for use in concealing an illegal drug for use in injecting, ingesting, inhaling or otherwise introducing into the human body an illegal drug or controlled substance.

(6) Illegal Drug - An illegal drug is any drug or derivative thereof which the use, possession, sale, transfer attempted sale or transfer, manufacture or storage of is illegal or regulated under any federal, state, or local law or regulation and any other drug, including (but not limited to) a prescription drug, used for any reason other than a legitimate medical reason, and inhalants used illegally. Included is marijuana or cannabis in all forms.

(7) Reasonable Cause/ Reasonable Suspicion – A belief based on observation and specific, articulable, objective facts where the rational inference to be drawn under the circumstances and in light of experience is that the person is under the influence of drugs or alcohol.

401.005 Employee Treatment And Education

(a) The WC-CL RMA encourages employees to seek help if they are concerned that they have a drug and/or alcohol problem. The WC-CL RMA encourages employees to utilize the services of

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qualified professionals in the community to assess the seriousness of suspected drug or alcohol problems and identify appropriate sources of help. However, an employee's participation in any rehabilitation programs does not preclude the WC-CL RMA from taking any disciplinary action, up to and including termination, against any employee.

(b) The WC-CL RMA will not provide any assessment, referral, treatment or education assistance to employees other than as provided by the WC-CL RMA's health care insurance. Entering into or use of any assessment, referral, treatment or education program relating to drug and alcohol abuse shall be at the sole discretion of the employee, and unless the WC-CL RMA's health care insurance pays for such a program, the entire cost of the program shall be borne by the employee.

401.006 Employee Drug Testing Program

(a) If the WC-CL RMA has reasonable cause/reasonable suspicion (as defined above) to believe that any employee (including those in non-safety-sensitive positions) is under the influence of illegal drugs, illegal inhalants and/or alcohol, the WC-CL RMA will require the employee to submit to a drug and/or alcohol test. Tests that may be used include (but are not limited to) blood tests, breath analysis, saliva tests, hair tests, as well as urinalysis or other scientific methods. As required under Section 370.033(h), Transportation Code, all testing results will be kept strictly confidential by WC-CL RMA, unless required to be disclosed by a court order, or unless disclosure is otherwise permitted in writing by the individual who is the subject of testing.

(b) In the event that an employee is involved in an accident while driving a WC-CL RMA owned/leased vehicle (including any machinery), the WC-CL RMA will require the employee to submit to a drug and/or alcohol test.

(c) Any employee, who refuses to submit to drug and/or alcohol testing, as provided for in this chapter, may be asked to leave the office or WC-CL RMA facility immediately and the employee may be terminated.

401.007 Coordination With Law Enforcement Agencies

(a) The WC-CL RMA reserves the right, at all times, and without prior notice, to inspect and search any and all WC-CL RMA property and premises for purposes of determining whether this chapter or any other WC-CL RMA Policy has been violated, or whether such inspection and investigation is necessary for purposes of promoting safety in the workplace or compliance with state and federal laws.

(b) The sale, use, purchase, transfer or possession of an illegal drug or drug paraphernalia is a violation of the law. The WC-CL RMA will report information concerning possession, distribution, or use of any illegal drugs to law enforcement officials and will turn over to the custody of law enforcement officials any such substances found on WC-CL RMA premises or property. The WC-CL RMA will cooperate fully in the prosecution and/or conviction of any violation of the law.

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401.008 Reservation Of Rights

(a) The WC-CL RMA reserves the right to interpret, change, suspend or cancel, with or without notice, all or any part of this chapter, or procedures or benefits discussed herein. The WC-CL RMA expressly reserves the right to initiate additional testing procedures if the WC-CL RMA determines the same to be advisable. Employees will be provided with a copy of any revisions to this chapter.

(b) Although adherence to this chapter is considered a condition of continued employment, nothing in this chapter alters an employee's at-will status and shall not constitute nor be deemed a contract or promise of employment for a specified period of time. Employees remain free to resign their employment at any time for any or no reason, without notice, and the WC-CL RMA retains the right to terminate any employee at any time, for any or no reason, without notice.

401.009 Other Laws And Regulations

The provisions of this chapter shall apply in addition to, and shall be subordinated to, any requirements imposed by applicable federal, state or local laws, regulations or judicial decisions. Unenforceable provisions of this chapter shall be deemed to be deleted.

401.010 Officers and Directors

All officers, including all board officers (chairman, vice-chairman, treasurer and secretary) and other directors, are encouraged to adhere to the policies reflected herein. Use of illegal drugs, or abuse of controlled substances and/or alcohol may be grounds for removal from office in accordance with the "inability to perform duties" standard set forth in Section 370.254, Transportation Code.

Chapter 5: ENVIRONMENTAL REVIEW FOR PROJECTS

501.001 Purpose.

(a) These procedures are adopted pursuant to Section 370.188, Transportation Code, and are applicable only to transportation projects that are not otherwise subject to review under

(1) the National Environmental Policy Act (NEPA) (42 U.S.C. Section 4321, et seq.); or

(2) environmental review and approval conducted by the Texas Department of Transportation (“TxDOT”) or the Texas Transportation Commission (the “Commission”).

(b) This chapter is intended to be consistent with the spirit and intent of NEPA.

501.002 Definitions.

The following words and terms, when used in this chapter, shall have the following meanings, unless the context clearly indicates otherwise.

(1) WC-CL RMA Project - For purposes of this chapter, WC-CL RMA projects which are not subject to review under NEPA or the procedures for environmental review and approval adopted and administered by TxDOT or the Commission.

(2) Environmental Document - A decision making document which incorporates environmental studies, coordination, and consultation efforts, and engineering elements. Documents may include categorical exclusion assessments, environmental assessments, and environmental impact statements.

(3) Environmental Studies - The investigation of potential environmental impacts of a WC-CL RMA project.

(4) Public Hearing - A hearing held after public notice is provided to solicit public input in determining a preferred alternative for a WC-CL RMA project. All testimony given at a public hearing will be made part of the public hearing record.

(5) Public Involvement - An ongoing phase of the project planning process which encourages and solicits public input, and provides the public the opportunity to become fully informed regarding development of a WC-CL RMA project.

(6) Public Meeting - Informal discussions intended to assist in the preparation of environmental documents. These may be held with local public officials, interested citizens or the general public, and local, neighborhood, or special interest groups for the purpose of exchanging ideas, and collecting input on the need for, and possible alternatives to, a given WC-CL RMA project. Notice of a public meeting will depend upon anticipated audience attendance.

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(7) Significantly - This term shall have the same meaning as is used, and has been interpreted, under 42 U.S.C. § 4332 of NEPA.

501.003 Review Of Non-NEPA WC-CL RMA Projects

(a) Environmental studies for WC-CL RMA projects which are not subject to review under NEPA or are not subject to review and approval through processes administered by TxDOT or the Commission will be accomplished in accordance with this chapter and other applicable state and federal laws including, but not limited to, the Endangered Species Act of 1973, as amended, 16 USC §§ 1531 et seq.; the Rivers and Harbors Act of 1899, as amended, 42 USC §§ 401 et seq.; the Federal Water Pollution Act, as amended, 33 USC § 1251 et seq., 33 CFR Parts 114 through 115; the Safe Drinking Water Act, as amended, 42 USC § 300f et seq.; Chapter 370, Transportation Code. In addition, the WC-CL RMA will coordinate with the Texas Commission on Environmental Quality and the Texas Parks and Wildlife Department in conducting environmental studies under this chapter.

(b) This chapter is intended to establish the minimum guidelines to be followed for environmental review of the WC-CL RMA projects to which they apply. In addition, the WC-CL RMA anticipates utilizing forms of public involvement when feasible, including, without limitation, processes implementing context sensitive design and other processes intended to encourage public involvement.

501.004 Public Involvement

Public involvement shall be encouraged as an important element of WC-CL RMA project planning. It shall be initiated by the WC-CL RMA staff and will depend on, and be consistent with, the type and complexity of each WC-CL RMA project. WC-CL RMA staff shall use its best efforts to maintain a list of individuals and groups interested in WC-CL RMA project development, and shall provide notification of public hearing activities to these individuals and groups.

501.005 Public Involvement Methods

(a) **INFORMAL MEETINGS:** Informal meetings, as one form of public involvement, will be held with affected property owners, residents, any known neighborhood associations within the area of the WC-CL RMA project and which have notified the WC-CL RMA in writing of their interest in the project, and affected local governments and public officials, when such projects require:

(1) detours and/or a minimal amount of right-of-way acquisition, or use of temporary construction easements; and

(2) a minor location or design revision after an environmental document for a WC-CL RMA project has been approved and public involvement requirements have previously been completed, provided that if a location or design revision is deemed by the WC-CL RMA to be significant an additional opportunity for a public hearing will be provided.

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(3) Notice of informal meetings, and the time and location of such meetings, will depend upon the nature of the WC-CL RMA project and the number of individuals or entities directly affected by the project.

(b) PUBLIC MEETINGS: Public meetings, as a form of public involvement, will be held:

(A) at any time during project planning and development that the board directs or the WC-CL RMA staff, with the approval of the Executive Committee, deems appropriate in order to keep the public informed;

(B) during the drafting of the draft environmental impact statement, as discussed in Section 501.008;

(C) as early as the WC-CL RMA staff determines feasible to encourage beneficial public input to project planning and consideration of project alternatives;

(D) at a time and place convenient to the public in the vicinity of the WC-CL RMA project; and

(E) pursuant to notice provided by such means as the WC-CL RMA deems appropriate given the scope and magnitude of the project, provided that at a minimum the notice shall be posted on the WC-CL RMA's website. Mailed notice (or email notice in lieu of mailing) shall also be provided to persons or organizations included on any lists of interested parties maintained by the WC-CL RMA for the project, any known neighborhood associations within the area of the WC-CL RMA project and which have notified the WC-CL RMA in writing of their interest in the project, and affected local governments and public officials.

(c) PUBLIC HEARINGS

(1) Permissive Public Hearings. An opportunity for public hearings shall be afforded for WC-CL RMA projects which require or result in:

(A) the acquisition of significant amounts of rights-of-way;

(B) a substantial change in the layout or function of the connecting roadways or of the facility being improved;

(C) a measurable adverse impact on abutting real property;

(D) there is otherwise a substantial social, economic, or environmental effect which may result from the WC-CL RMA project; or

(E) a finding of no significant impact (FONSI), as discussed in Section 501.007 below, with such hearing to be afforded at such time as the environmental assessment is considered technically complete and is initially approved by the board to proceed with public involvement.

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(2) The following procedures will be followed for providing notice of an opportunity for a public hearing:

(A) Two notices of the opportunity for public hearing shall be published in local newspaper(s) having general circulation. The first notice shall be published approximately 30 days in advance of the deadline set by the WC-CL RMA for submittal of written requests for holding of public hearings; and the second notice shall be published approximately 10 days prior to the deadline date. In the event a WC-CL RMA project is expected to directly affect an area that is predominantly Spanish-speaking, the notices required herein shall be published in a Spanish language newspaper of general circulation in the area of the project, if available;

(B) Notices of the opportunity for public hearing shall also be mailed to landowners abutting the roadway as identified by tax rolls, known neighborhood associations whose boundaries encompass all or part of the WC-CL RMA project and which have notified the WC-CL RMA, in writing, of their interest in the project, and to affected local governments and public officials; and

(C) No further action will be taken to hold a public hearing if at the end of the time set for affording an opportunity for a public hearing no requests are received.

(3) Mandatory Public Hearings. For projects with substantial public interest, such as WC-CL RMA projects requiring an environmental impact statement or high profile FONSI WC-CL RMA projects, or when a request for hearing is received as discussed in the preceding paragraph (c)(2)(C), or when the WC-CL RMA project requires the taking of public land designated as a park, recreation areas, wildlife refuge, historic site, or scientific area (as covered in Chapter 26, Parks and Wildlife Code), a public hearing will be held to receive suggestions as to project alternatives; to present project alternatives already considered; and to solicit public comment, and shall be held at such time as location and design studies have been developed and when the public can be given a feasible proposal with appropriate environmental studies. The hearing notice for a public hearing under this subsection shall at a minimum contain the following information:

(A) time, date, and location of the hearing;

(B) description of the project termini, improvements, and right-of-way needs;

(C) reference to maps, drawings, and environmental studies and/or documents, and other information about the project, that are available for public inspection at a designated location;

(D) reference to the potential for relocation of residences and businesses and the availability of relocation assistance for displacements;

(E) a statement that verbal and written comments may be presented for a period of 10 days after the hearing;

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(F) the address where written comments may be submitted;

(G) the existence of any floodplain, wetland encroachment, taking of endangered species habitat; or encroachment on a sole source aquifer recharge zone by a WC-CL RMA project; and

(H) Except for WC-CL RMA projects requiring the taking of public land designated as a park, recreation area, wildlife refuge, historic site, or scientific area, notice of the public hearing must be given by the publication of two notices in local newspapers having general circulation, with the first notice published approximately 30 days before the hearing, and the second notice published approximately 10 days before the hearing. In the event a WC-CL RMA project is expected to directly affect an area that is predominantly Spanish-speaking, the notices required herein shall be published in a Spanish language newspaper of general circulation in the area of the project, if available. Notices of the public hearing shall also be mailed to landowners abutting the roadway as identified by tax rolls, known neighborhood associations whose boundaries encompass all or part of the WC-CL RMA project and which have notified the WC-CL RMA, in writing, of their interest in the project, and affected local governments and public officials. For WC-CL RMA projects requiring the taking of public land designated as a park, recreation area, wildlife refuge, historic site, or scientific area, notice of the public hearing shall be given in accordance with Section 26.002, Parks and Wildlife Code.

(d) Public Hearing Record. The public shall have 10 days after the close of a public hearing to submit written comments to the WC-CL RMA office regarding a proposed WC-CL RMA project. Public hearings shall be considered complete at the time and date designated by the WC-CL RMA staff after receipt of a verbatim transcript of the public hearing. As another method of public involvement, there shall be published in a local newspaper of general circulation the notice of the availability of the environmental assessment in order to inform the public of its availability and advising where to obtain information concerning the WC-CL RMA project, and that any written comments should be furnished within a 30-day period of the date of the notice in order to be included within the public hearing record.

501.006 Categorical Exclusions (CE).

(a) A WC-CL RMA project will be classified as a categorical exclusion (CE) if it does not:

- (1) involve significant environmental impacts;
- (2) induce significant impacts to planned growth or land use of the WC-CL RMA project area;
- (3) require the relocation of significant numbers of people;
- (4) have a significant impact on any natural, cultural, recreational, historic, or other resource;
- (5) involve significant air, noise, or water quality impacts;
- (6) significantly impact travel patterns; or

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- (7) either individually or cumulatively, have any significant environmental impacts.
- (b) The following actions are examples of WC-CL RMA projects which meet the criteria of a CE as found in this section and will not in most cases require further environmental review or approval by the WC-CL RMA:
- (1) those which do not involve or lead directly to construction, such as planning and technical studies, grants or training and research programs, engineering feasibility studies that either define the elements of a proposed project or identify alternatives so that social, economic, and environmental effects can be assessed for potential impact;
 - (2) approval of utility installations along or across a WC-CL RMA project;
 - (3) construction of bicycle and pedestrian lanes, paths, and facilities;
 - (4) landscaping;
 - (5) installation of fencing, signs, pavement markings, small passenger shelters, and traffic signals, when no substantial land acquisition or traffic disruption will occur;
 - (6) emergency repairs as defined in 23 USC § 125;
 - (7) acquisition of scenic easement; and
 - (8) alterations to facilities or vehicles in order to make them accessible for elderly and handicapped persons.
- (c) For any WC-CL RMA project not of a type described in this section, the WC-CL RMA may conduct appropriate environmental studies to determine if the CE classification is proper. Any other actions meeting the criteria for a CE as found in subsection (a) will require board review and approval.
- (d) Board approval will be based on staff submitting a brief environmental overview which demonstrates that the specific conditions or criteria for classification of a CE as found in subsection (a) is satisfied and that significant environmental impacts will not result, including the results of any coordination effected with resource agencies. Examples may include, but are not limited to, the following:
- (1) modernization of a roadway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes such as parking, weaving, turning, climbing, and correcting substandard curves and intersections with only minor amounts of additional right-of-way required;
 - (2) highway safety or traffic operation improvement projects including the installation of ramp metering control devices and lighting;
 - (3) bridge rehabilitation, reconstruction, or replacement, or the construction of grade separation to replace existing at-grade railroad crossings;

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- (4) transportation corridor fringe parking facilities;
 - (5) approvals for changes in access control; and
 - (6) approvals for disposal of excess right-of-way or for joint or limited use of right-of-way, where the proposed use does not have significant adverse impacts.
- (e) The WC-CL RMA may classify other WC-CL RMA projects as a CE if, from the documentation required to be submitted, a determination is made that the project meets the CE classification. Classification as a CE means that no further environmental review is required. Board approval is required for any CE classification under this provision.

501.007 Environmental Assessments (EA).

- (a) Preparation. For WC-CL RMA projects for which the extent of impacts is not readily discerned, an EA will be prepared to determine the nature and extent of environmental impacts, with either a finding of no significant impact anticipated or a finding that an environmental impact statement is required. An EA is not required for any project which is the subject of an Environmental Impact Statement.
- (b) Coordination and consultation. For WC-CL RMA projects that require an EA, the interested agencies, local political subdivisions and others to achieve the following objectives:
- (1) definition of the scope of the project;
 - (2) identification of any alternatives to the proposed actions including different modes of transportation;
 - (3) determination as to which aspects of the proposed actions have potential for environmental impact;
 - (4) identification of measures and alternatives which might mitigate adverse environmental impacts; and
 - (5) identification of other environmental review and consultation requirements which should be prepared concurrently.
- (c) Notice. As required in Section 501.005(c), the notice of the public hearing or of opportunity for a public hearing will announce the availability of the EA and where it may be obtained or reviewed.
- (d) Revised determination. If, at any point in the EA process, the WC-CL RMA staff determines that the project may have a significant impact on the environment, the preparation of an Environmental Impact Statement (EIS) as discussed in Section 501.008 will be required.
- (e) Finding of no significant impact. The board, after its review of the EA, proposed mitigation measures, and any public hearing statement or comments received regarding the EA, and if in

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agreement with the staff recommendations, will make a separate written finding of no significant impact (FONSI), incorporating the EA and any other appropriate environmental documents and agency consultations and coordinations. The FONSI completes the environmental studies and public involvement process for a WC-CL RMA project.

(f) Notification of FONSI. After issuance of the FONSI, a notice of the availability of the FONSI shall be published by the WC-CL RMA. Notification will also be given to the local media through a press release.

501.008 Environmental Impact Statements (EIS).

(a) Required. An EIS will be required for WC-CL RMA projects in which there are likely to be significant environmental impacts. The preparation of the EIS will occur in two stages:

- (1) the draft EIS (DEIS); and
- (2) the final EIS (FEIS).

(b) Not required. If the analyses or review comments indicate that significant impacts to the human environment will not occur, an EIS should not be prepared.

501.009 Notice of intent.

(a) Prior to the preparation of an EIS there shall be prepared a notice of intent (NOI) to prepare an EIS.

(b) The NOI should:

- (1) briefly detail the project;
- (2) identify significant impacts on the human environment; and
- (3) identify any preliminary alternatives under consideration by the WC-CL RMA.

(c) The NOI shall be sent to applicable agencies for their early review and comment. Any comments received will be used as the basis for the DEIS, as described in subsection (d).

(d) A summary of the NOI shall also be published in the Texas Register, on the WC-CL RMA's website, and in a local newspaper of general circulation.

501.010 Draft Environmental Impact Statement.

(a) The DEIS shall identify and evaluate all reasonable alternatives to the WC-CL RMA project; discuss the elimination of other alternatives, if applicable; summarize the studies, reviews, consultations, and coordination required by law to the extent appropriate; and designate a preferred alternative if appropriate.

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- (b) When the staff determines that the DEIS complies with these and other requirements, the DEIS will be approved for circulation by signing and dating the cover sheet.
- (c) The DEIS will be circulated for comment after a notice is published in the Texas Register, on the WC-CL RMA's website, and in a local newspaper of general circulation which describes a circulation and comment period of no less than 45 days, and identifies where comments are to be sent.
- (d) The DEIS shall be transmitted to state and applicable federal agencies.
- (e) The DEIS will be made available to interested public officials, interest groups, and members of the public at the request of any such group or individuals. Notice of availability of the DEIS will be mailed to affected local governments and public officials.
- (f) A fee which is not more than the actual cost of reproduction of the DEIS and administrative costs of the reproduction may be charged for any written request received for a copy of the DEIS.
- (g) The DEIS may also be reviewed at designated public locations.
- (h) Either an opportunity for public hearing shall be afforded or a public hearing shall be held for a DEIS WC-CL RMA project.
- (i) The DEIS will be made available at the WC-CL RMA for the general public at a minimum of 30 days in advance of the public hearing for WC-CL RMA projects.

501.011 Final Environmental Impact Statement.

- (a) After the DEIS is circulated and comments reviewed, a FEIS shall be prepared by the WC-CL RMA.
- (b) The FEIS shall:
 - (1) identify the preferred alternative and evaluate all reasonable alternatives considered;
 - (2) discuss substantive comments received on the DEIS and responses to those comments;
 - (3) summarize public involvement that has been afforded for the project;
 - (4) describe the mitigation measures that are to be incorporated into the WC-CL RMA project;
 - (5) document compliance, to the extent possible, with all applicable environmental laws, or provide reasonable assurance that requirements can be met; and
 - (6) identify those issues and the consultations and all reasonable efforts made to resolve interagency disagreements.

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- (c) The WC-CL RMA will indicate approval of the FEIS by signing and dating the cover page.
- (d) The initial printing of the FEIS shall be in sufficient quantities to meet the request for copies which can be reasonably expected from agencies, organizations, and individuals.
- (e) A fee which is not more than the actual cost of reproduction and administrative costs associated with the reproduction of the FEIS may be charged for purchase of the document.
- (f) Copies of the FEIS may also be placed in appropriate public locations, such as local governmental offices, libraries, or other public institutions.
- (g) Notice detailing the availability of the FEIS shall be published in the Texas Register, on the WC-CL RMA's website, and in a local newspaper of general circulation.
- (h) The notice shall include information on obtaining copies.
- (i) The public and interested organizations will have 30 days following publication of the notice in the Texas Register to submit comments.
- (j) Following the approval of the FEIS, it will be made available to agencies which made substantive comments on the DEIS; however, in the event the FEIS is voluminous, the WC-CL RMA may provide for alternative circulation such as notifying agencies of the availability of the FEIS, and by providing a method for these agencies to request a copy.
- (k) The WC-CL RMA will complete and sign a record of decision (ROD) no sooner than 30 days after publication of the availability of the FEIS notice in the Texas Register. Until any required ROD has been signed, no further approvals may be taken except for administrative activities taken to secure further project funding. The ROD will:
 - (1) present the basis for the decision and summarize any mitigation measures; and
 - (2) be published in the Texas Register.

501.012 Re-evaluations.

An evaluation to determine whether a supplement to the DEIS or a new DEIS is needed shall be prepared by the WC-CL RMA if an acceptable FEIS is not submitted within three years from the date of circulation of the DEIS. The re-evaluation will:

- (1) not be circulated for agency review, although resource agency coordination may be required;
- (2) be required before further approvals may be granted if major steps to advance the action such as WC-CL RMA to undertake final design or acquire significant portions of right-of-way, or approval of the plans, specifications, and estimates have not occurred within three years after the approval of the FEIS, supplemental FEIS, or the last major departmental approval.

501.013 Supplemental Environmental Impact Statements.

- (a) A DEIS or FEIS may be supplemented at any time.
- (b) An EIS will be supplemented whenever the WC-CL RMA determines that:
 - (1) changes to the project would result in significant environmental impacts that were not evaluated in the EIS; or
 - (2) new information or circumstances relevant to environmental concerns bearing on the proposed action or its impacts would result in significant environmental impacts not evaluated in the EIS.
- (c) A supplemental EIS will not be necessary when:
 - (1) changes to the project, new information, or new circumstances result in a lessening of adverse impacts evaluated in the EIS without causing other environmental impacts that are significant and were not evaluated in the EIS; or
 - (2) the WC-CL RMA decides to approve an alternative fully evaluated in the approved FEIS but not identified as the preferred alternative.
- (d) When there is an uncertainty of the significance of new impacts, the WC-CL RMA will develop appropriate environmental studies, or if deemed appropriate, an EA to assess the impacts of the changes, new information, or new circumstances.
- (e) If the WC-CL RMA determines, based on studies, that a supplemental EIS is not necessary, it shall so indicate in the project record.
- (f) A supplemental EIS shall be developed using the same process and format as an original EIS, except that early coordination shall not be required.
- (g) A supplemental EIS may be required to address issues of limited scope, such as the extent of proposed mitigation, or the evaluation of location or design variations for a limited portion of an overall project. In this situation the preparation of the supplemental EIS shall not necessarily:
 - (1) prevent the granting of new approvals;
 - (2) require the withdrawal of previous approvals; or
 - (3) require the suspension of project activities for any activity not directly affected by the supplement.